Individual's Guide for Understanding and Surviving Terrorism

U.S. Marine Corps

Coordinating Draft of 17 November 1999 (Update)
FOREWORD

1. PURPOSE

Marine Corps Reference Publication (MCRP) 3-02E, *The Individual’s Guide for Understanding and Surviving Terrorism*, informs individual Marines (private through general officer), civilian employees, and family members on how terrorism affects them.

2. SCOPE

This reference publication gives an overview of terrorism, explains individual protective measures that help recognize and avoid terrorist actions, and provides information that will increase chances of surviving acts of terrorism.

3. SUPERSESSION

4. CERTIFICATION

Reviewed and approved this date.

BY DIRECTION OF THE COMMANDANT OF THE MARINE CORPS

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Table of Contents

Chapter 1. An Overview of Terrorism

What is Terrorism?
A Traditional Tactic
Today’s Threat
Perspectives
Motivation
Long-Range Goals
Short-Range Goals
Terrorist Groups
Training

Chapter 2. Protection Through Awareness

Attitudes
Ease Versus Value
Know the Threat for Your Area
High Visibility
Letter Bombs
Vehicle Bomb Searches
Travel
Staying in Hotels
Brief Your Dependents

Chapter 3. Hostage Survival

Your Role as a Hostage
Why Take Hostages?
Hostage-Takers
Personal Contingency Planning
Knowledge of Occurrences
The Stockholm Syndrome
Resist or Surrender?
Survival Techniques
Adjusting to Captivity
Rescue or Release?

Appendixes

Appendix A
Vehicle Bomb Search
Appendix B  Recommended Readings  (to be developed)
Chapter 1

An Overview of Terrorism

TERRORISM DEFINED

Terrorism is not new, and even though it has been used since the beginning of recorded history it is hard to define. The Department of Defense definition is found in Joint Pub 1-02, Department of Defense Dictionary of Military and Associated Terms. It states that terrorism is “the calculated use of unlawful violence or threat of unlawful violence to inculcate fear; intended to coerce or to intimidate governments or societies in the pursuit of goals that are generally political, religious, or ideological.” Within this definition, there are three key elements—violence, fear, and intimidation—and each element produces terror in its victims.

The policy of the United States can be summarized as follows:

1. All terrorist acts are criminal and intolerable, whatever their motivation and should be condemned.

2. The United States will support all lawful measures to prevent terrorism and bring those responsible to justice.

3. No concessions will be made to terrorist extortion, because to do so only invites more terrorist action.

4. When Americans are abducted overseas, the United States will look to the host government to exercise its responsibility to protect all persons within its territories, to include achieving the safe release of hostages.

5. The United States will maintain close and continuous contact with the host government during the incident and will continue to develop international cooperation to combat terrorism.

Terrorism is a criminal act that influences an audience beyond the immediate victim. The strategy of terrorists is to commit acts of violence that draws the attention of the local populace, the government, and the world to their cause. The terrorists plan their attack to obtain the greatest publicity, choosing targets that symbolize what they oppose. The effectiveness of the terrorist act lies not in the act itself, but in the public’s or government’s reaction to the act. For example, in 1972 at the Munich Olympics, the Black September Organization killed 11 Israelis. The Israelis were the immediate victims. But the true target was the estimated 1 billion people watching the televised event. The Black September Organization used the high visibility of the Olympics to publicize its views on the plight of the Palestinian refugees. Similarly, in October 1983, Middle Eastern terrorists bombed the Marine Battalion Landing Team
Headquarters at Beirut International Airport. Their immediate victims were the 241 U.S. military personnel who were killed and over 100 others who were wounded. Their true target was the American people and the U.S. Congress. Their one act of violence influenced the United States’ decision to withdraw the Marines from Beirut and was therefore considered a terrorist success.

There are three perspectives of terrorism: the terrorist’s, the victim’s, and the general public’s. The phrase “one man’s terrorist is another man’s freedom fighter” is a view terrorists themselves would accept. Terrorists do not see themselves as evil. They believe they are legitimate combatants, fighting for what they believe in, by whatever means possible. A victim of a terrorist act sees the terrorist as a criminal with no regard for human life. The general public’s view is the most unstable. The terrorists take great pains to foster a “Robin Hood” image in hope of swaying the general public’s point of view toward their cause.

TODAY’S THREAT

Many areas of the world are experiencing great political, economic, and social unrest. The reasons for this unrest can be seen in conflicts with neighboring states, internal strife, dissatisfaction with governments in power,
unconstrained population growth, declining resources, and ethnic and religious hatreds. This unrest has spawned numerous groups that lack the means to have their grievances solved by their own governments through the normal political processes. Sometimes these groups resort to terrorism to achieve their aims. Generally, these aims stem from political ideology, nationalism, religion, or special interests.

Over the past 20 years, terrorists have committed extremely violent acts for alleged political or religious reasons. Political ideology ranges from the far left to the far right. For example, the far left can consist of groups such as Marxists and Leninists who propose a revolution of workers led by a revolutionary elite. On the far right, we find dictatorships that typically believe in a merging of state and business leadership.

Nationalism is the devotion to the interests or culture of a group of people or a nation. Typically, nationalists share a common ethnic background and wish to establish or regain a homeland.

Religious extremists often reject the authority of secular governments and view legal systems that are not based on their religious beliefs as illegitimate. They often view modernization efforts as corrupting influences on traditional culture.

Special interest groups include people on the radical
fringe of many legitimate causes; e.g., people who use terrorism to uphold antiabortion views, animal rights, radical environmentalism. These groups believe that violence is morally justifiable to achieve their goals.

Note: Change Graph to read: Kidnapping, “Barricade”, and Hostage-Takings.

The following figure provides a spectrum of terrorist incidents, from the most common to the least common.

**Bombings**
Bombings are the most common type of terrorist act. Typically, improvised explosive devices are inexpensive and easy to make. Modern devices are smaller and are harder to detect. They contain very destructive capabilities; for example, on August 7, 1998, two American embassies in Africa were bombed. The bombings claimed the lives of over 200 people, including 12 innocent American citizens, and injured over 5,000 civilians.

Terrorists can also use materials that are readily available to the average consumer to construct a bomb. For example, on April 19, 1995, the Murrah Federal Building in Oklahoma City, OK, was bombed, and 168 people were killed by an improvised explosive device whose basic component was fertilizer.

**Kidnappings and Hostage-Takings**

Terrorists use kidnapping and hostage-taking to establish a bargaining position and to elicit publicity. Kidnapping is one of the most difficult acts for a terrorist group to accomplish, but, if a kidnapping is successful, it can gain terrorists money, release of jailed comrades, and publicity for an extended period. Hostage-taking involves the seizure of a facility or location and the taking of hostages. Unlike a kidnapping, hostage-taking provokes a confrontation with authorities. It forces authorities to either make dramatic decisions or to comply with the terrorist’s demands. It is overt and designed to attract
and hold media attention. The terrorists’ intended target is the audience affected by the hostage’s confinement, not the hostage.

**Armed Attacks and Assassinations**

Armed attacks include raids and ambushes. Assassinations are the killing of a selected victim, usually by bombings or small arms. Drive-by shootings is a common technique employed by unsophisticated or loosely organized terrorist groups. Historically, terrorists have assassinated specific individuals for psychological effect.

**Arsons and Firebombings**

Incendiary devices are cheap and easy to hide. Arson and firebombings are easily conducted by terrorist groups that may not be as well-organized, equipped, or trained as a major terrorist organization. An arson or firebombing against a utility, hotel, government building, or industrial center portrays an image that the ruling government is incapable of maintaining order.

**Hijackings and Skyjackings**

Hijacking is the seizure by force of a surface vehicle, its passengers, and/or its cargo. Skyjacking is the taking of an aircraft, which creates a mobile, hostage barricade sit-
uation. It provides terrorists with hostages from many nations and draws heavy media attention. Skyjacking also provides mobility for the terrorists to relocate the aircraft to a country that supports their cause and provides them with a human shield, making retaliation difficult.

**Other Types of Terrorist Incidents**

In addition to the acts of violence discussed above, there are also numerous other types of violence that can exist under the framework of terrorism. Terrorist groups conduct maimings against their own people as a form of punishment for security violations, defections, or informing. Terrorist organizations also conduct robberies and extortion when they need to finance their acts and they don’t have sponsorship from sympathetic nations.

Cyberterrorism is a new form of terrorism that is ever-increasing as we rely on computer networks to relay information and provide connectivity to today’s modern and fast-paced world. Cyberterrorism allows terrorists to conduct their operations with little or no risk to themselves. It also provides terrorists an opportunity to disrupt or destroy networks and computers. The result is interruption of key government or business-related activities. This type of terrorism isn’t as high profile as other types of terrorist attacks, but its impact is just as destructive.
Historically, terrorist attacks using nuclear, biological, and chemical (NBC) weapons have been rare. Due the extremely high number of casualties that NBC weapons produce, they are also referred to as weapons of mass destruction (WMD). However, a number of nations are involved in arms races with neighboring countries because they view the development of WMD as a key deterrent of attack by hostile neighbors. The increased development of WMD also increases the potential for terrorist groups to gain access to WMD. It is believed that in the future terrorists will have greater access to WMD because unstable nations or states may fail to safeguard their stockpiles of WMD from accidental losses, illicit sales, or outright theft or seizure. Determined terrorist groups can also gain access to WMD through covert independent research efforts or by hiring technically skilled professionals to construct the WMD. Although an explosive nuclear device is believed to be beyond the scope of most terrorist groups, chemical, biological, or radiological dispersion weapons that use nuclear contaminants is not. An example of a terrorist group gaining access to WMD was tragically evident in March of 1995. On March 20, 1995, a Japanese religious cult, Aum Shinrikyo or Supreme Truth, chemically attacked Japanese citizens in the Tokyo subway system. They used the chemical nerve agent Sarin, which killed 12 people and sent another 5,500 people to the hospital.
THE INTENT OF TERRORIST GROUPS

A terrorist group commits acts of violence to—

**Produce widespread fear**

- Obtain worldwide, national, or local recognition for their cause *by attracting the attention of the media.*
- Harass, weaken, or embarrass government security forces *so that the* government overreacts and appears *repressive*.
- Steal or extort money and equipment, especially weapons and ammunition vital to the operation of their group.
- Destroy facilities or disrupt lines of communication in order to create doubt that the government can provide for and protect its citizens.
- Discourage foreign investments, tourism, or assistance programs that can affect the target country’s economy and support of the government in power.
- Influence government decisions, legislation, or other critical decisions.
- Free prisoners.
- Satisfy vengeance.
- Turn the tide in a guerrilla war by forcing government security forces to concentrate their efforts in urban areas. This allows the terrorist group to establish itself among the local populace in rural areas.
GENERAL CHARACTERISTICS

The following general characteristics apply to most terrorist groups:

- They seek to intimidate by promoting fear.
- They are militarily weak. Some terrorist groups have tanks, artillery, and aircraft, but they are still weaker than the governments they fight.
- They employ unconventional warfare tactics. Their training can consist of physical and mental preparation, weapons and explosives training, political and religious indoctrination, combat tactics, intelligence, psychological warfare, survival training, and communications training.
- They do not equate tactical success with mission success. A specific terrorist act may not achieve its desired results, but a terrorist may still view the act successful if it publicizes the cause.
- They are usually urban-based and highly mobile. If urban-based, terrorists have access to mass transportation (e.g., airplanes, ships, railroads). Terrorist groups with international contacts may also have access to forged passports and safe havens in other countries.
- They generally organize and operate clandestinely. They tend to operate in cells of three to five members. A cell may only have contact with another cell or the next higher command level. Therefore, the capture of one or more terrorists rarely results in the compromised identity of the entire terrorist organiza-
Crime Prevention Measures

Although this publication is oriented to protecting Marines and their family members from terrorists, measures discussed in the following chapters are generally applicable to protection from crime as well. As an American, you must be careful when travelling abroad—but no more so than if you were passing through a high crime area in any large city in the United States. Just as you would take steps to protect yourself and your family from the ordinary criminal here, you should take similar steps to defend against the criminal and the terrorist overseas. Crime is a more common threat to most military personnel than terrorism, however, the threat of terrorism has a far greater impact on national security. You can narrow the chances of becoming a victim by increased awareness of potential problems and careful planning. Practicing sound individual protective measures makes you a “hard target”.
Chapter 2

Protection Through Awareness

HARD AND SOFT TARGETS

Terrorists prefer a target that involves little risk and a high probability of success. Terrorists evaluate a target’s security profile, predictability, and value. The target’s value is determined by how important he is and what benefit the terrorists will reap by targeting him. Once a target has been evaluated by terrorists, he is labeled in the mind of a terrorist as either a soft or a hard target.

Soft targets are accessible, predictable, and unaware. They make it easy for strangers to access their private information (e.g., phone numbers, addresses, schedules). Soft targets follow consistent routines at home and at work. This allows terrorists to predict their movements in advance. They are unaware of their surroundings and do not employ individual protective measures.

Hard targets are inaccessible, unpredictable, and aware. They make it hard for terrorists to gain access to themselves or their families. Hard targets consciously vary their routines and avoid setting patterns in their daily life. They are security conscious, aware of their
surroundings, and proactively adhere to individual protective measures. Hard targets do not—

- Put their names on mailboxes or exterior walls of their house.

  - Run or walk every day at the same time or at the same place.
  - Wash cars, mow lawns, or have family cookouts the same day every week.
  - Shop the same day of each week at the same store.
  - Travel to and from home on the same route and at the same time.
  - Attend church services at the same time and place each week.
  - Sit in the same seat in a vehicle, restaurant, church, etc.
  - Take the same route to work every day, arrive at work at the same time, go to lunch at the same time, or leave work at the same time each day.
  - Pick up the newspaper or mail at the same time every day.
  - Walk or feed the dog along the same route or at the same time every day.
  - Go to the same restaurants or bars or patronize only American restaurants or bars.
  - Park their vehicle in the same location when going to work, church, social events, etc.
  - Earn the reputation of always lending a helping hand.
IDENTIFICATION OF THE THREAT

Learn about your destination—the culture, language, local customs, and history of terrorist/criminal activity as soon as you know that you’re going to be travelling outside the United States. Information is available from—

Command’s antiterrorism/force protection (AT/FP) officer, or S-2/intelligence officer.

Naval Criminal Investigative Service (NCIS) briefs and reports

U.S. Defense Representative Force Protection Officer (Usually the U.S. Embassy’s Defense Attache) or U.S. Embassy Regional Security Officer

Country Handbooks from the Marine Corps Intelligence Activity

U.S. State Department consular information sheets, public service announcements or travel warnings via the internet.

Other Services’, or other Government agencies’ manuals and web sites. See MCO 3302.1C The Marine Corps Antiterrorism/Force Protection (AT/FP) Program 25 Aug 98 for a listing of
terrorism, law enforcement, and security information websites on the internet. Newspapers, magazines, books, travel agents or tourist offices. People who are currently in the area or people who have been there.

All commands are required to provide a Level I AT/FP briefing to all Marines, Civilian Employees, and Family Members deploying or travelling outside the U.S. on official orders. Level I briefings include an Area of Responsibility (AOR)/specific threat briefing/update for the area of travel. This brief stresses the need for a heightened awareness of the terrorist threat and reviews individual protective measures that can reduce individual vulnerability to acts of terrorism. See MCO 3302.1C The Marine Corps Antiterrorism/Force Protection (AT/FP) Program for more details. Once in-country, you can get more information from the U.S. Embassy and the host country. Specifically, you want to know such information as:

- Are the terrorist groups in the area active?
- Are the terrorist groups organizing or reorganizing?
- **What are the local populace’s attitudes towards the terrorist groups?**
- What are the local populace’s attitudes towards Americans.

  Does the respective foreign government support, condone, or condemn the terrorist activity?

- What is the potential for violence?

  What are their methods of operation?

Generally, when a terrorist group is successful with a certain method of operation they reuse it, or it will be used by other terrorist groups. However, just because a terrorist group has not used a specific tactic in the past does not mean they won’t develop new tactics or adopt similar tactics used by other terrorist groups.

  **VISIBILITY**

  Remember three basic rules:

  Be Alert

  Keep a Low Profile

  Be Unpredictable

  In short, be alert to your surroundings, know and respect local customs and laws. Don’t call undue
attention to yourself. Be unpredictable by varying the
days and times of your activities and by varying
routes you usually travel.

Anyone who is highly visible is a potential high-risk victim. Victims can be targeted due to their being an American, a very important person (VIP) or someone who associates with VIPs, or a target of opportunity.

Identified as an American

You can protect yourself from becoming a target if you avoid saying, doing, wearing, using, displaying, or driving anything that readily identifies you as an American. Even if the local populace doesn't see Americans on a daily basis, global commerce and communications provides them with access to magazines, movies, television shows, and web sites that portray American lifestyles. The following paragraphs identify common indicators that easily identify Americans overseas.

**Uniforms.** Your uniform will identify you as an American. You should wear civilian clothes when traveling back and forth to work, change into your uniform after you arrive at work, and change into civilian clothes before you leave work.

**License Plates.** Americans serving overseas may be issued different colored license plates or a different
number or letter indicator on their license plates. If possible, you should use local license plates on any automobile that you drive. You should avoid using vanity license plates or license plates with U.S. Marine Corps logos.

**Dress.** Your manner of dress should blend in with what the local populace or local tourist element wears. Flashy or trendy clothing can attract unwanted attention. Clothes should not clearly identify you as an American. For example, cowboy boots, American logo T-shirts, clothes bearing American sports teams and expensive athletic shoes should be avoided.

**Speech.** Your American dialect is hard to avoid, even if you speak the language. However, you can avoid using military terminology and American slang.

**Customs and Habits.** Even if you physically blend in with the local populace, your customs and habits can identify you as an American. If possible, you should adopt local or tourist customs and habits.

**Personal Behavior.** Some Americans have the tendency to be loud and obnoxious in the presence of the local populace. Another common mistake that Americans can make is to unnecessarily boast about “American superiority” in terms of culture, wealth, technology, and military power etc. in the presence of foreign nationals. You should strive to blend in as much as
possible, not draw attention to yourself. **KEEP A LOW PROFILE**—especially in a public environment or with the local media.

**Tattoos/Jewelry.** You should wear a shirt that covers tattoos with military or civilian slogans or logos when you go out. **Leave military jewelry such as service or academy rings, medallions, and watches at home.**

**Controversial Materials- Avoid carrying potentially controversial materials such as gun magazines, military publications, religious books, pornography, or magazines that can offend the local populace.**

**Nationality Indicators.** American flags, decals, patches, or logos easily identify you as an American. You should avoid displaying on your vehicles, clothes, or in front of your home or place of employment anything that readily identifies you as an American.

**U.S. Government Bus Stops.** You should not stand for long periods at U.S. Government bus stops. When you see the bus approaching, you should walk toward the bus, stop short of the bus stop, and board the bus after the other passengers have boarded. **Be especially observant for suspicious looking personnel or objects such as unattended luggage or boxes.**

**Currency** You should exchange a few U.S. dollars into the local currency before you arrive overseas. You
should use local currency, avoid carrying large amounts of money.

**Identified as Someone of Importance**

Many people, including terrorists, equate certain lifestyles with prominence. They believe that a prominent lifestyle is indicative of a person’s importance to his government or company. Americans, in particular, are often treated by host governments as VIPs out of respect. Whenever possible, you should avoid being treated as a VIP. You should avoid using your rank, title, or position when introducing yourself or signing your name. You should strive to maintain a low profile and blend in with the local populace. The issues identified in the following subparagraphs give the impression of importance and therefore should be avoided.

**Expensive Cars** People think anyone who drives an expensive car is important. You should avoid driving expensive vehicles. **Drive the type of vehicle that is common to the area in which you are located.**

**Staff Cars.** People think that anyone driving around in a staff car from the American embassy must be important. Therefore, you should limit your use of staff car that isn’t armored.

**Bodyguards.** If you do not need bodyguards, do not use them. If you must have bodyguards, you should keep
them to a minimum and ensure that they blend in with the other personnel around you—they should not be obvious. You must ensure that your bodyguards pass a background check and that they are well trained.

Drivers. People may believe that anyone who has a driver is a VIP. Therefore, you should do your own driving if possible.

If you do have a driver, typically, the rear, right side is reserved for a VIP. Therefore, you should sit up front with the driver and occasionally rotate your seat position within the vehicle.

You should also—

- Ensure your driver chauffeur has the required training so that he will not panic or freeze in a high pressure situation.
- Develop an all-clear or distress signal (e.g., a hat or cigarette pack on the dash) between you and your chauffeur. A signal allows the driver to warn you of a problem prior to your approaching the vehicle.

Have the driver open the door for you.

- Avoid giving your itinerary to your driver. All a driver needs to know is when and where to be. For example, you have the driver show up at 0700, but you do not leave until 0800. If possible, tell your
driver your destination only after the car has started.

**Briefcases.** In some countries, people think anyone carrying a briefcase is considered important. If possible, you should avoid carrying a briefcase unless it is the norm for the area. If the local populace uses backpacks, then you should use a backpack.

**Plates and Decals.** If you can’t avoid using diplomatic plates, license plates with low numbers, or decals, you must employ proactive individual protective measures to reduce your vulnerability and visibility.

Passports and Official Papers. Diplomatic (black) and official (red) passports indicate someone of importance. You should use a tourist (blue or green) passport whenever possible. **If you use a tourist passport, consider placing your official passport, military ID, travel orders, and related documents in your checked luggage.** If you must carry official documents on your person, select a hiding place onboard your aircraft, bus, boat, or train to hide them in case of a highjacking. Try to memorize your passport number and other essential information to avoid flashing this information in front of other passengers. While passing through customs, keep your passport out of sight by placing it in your airline ticket pouch. **Do not carry classified or official papers unless it is mission essential.**
Parking. VIPs warrant their own parking spots, which are usually very close to their offices, this draws attention to themselves and their importance. Therefore, you should not use a designated parking space. You should park in an unmarked parking space and rotate where you park your vehicle.

Domestic Employees. In many foreign countries domestic employees, such as maids, cooks, private guards, gardeners, and drivers, are very affordable. However, domestic help can provide terrorists with critical access to you and your family. If you are considering employing domestic help, you should ask for letters of reference and obtain a background check through the embassy if possible.

- Avoid live-in domestic help. If they must have access to keys, never let them remove keys from the house.

  - Domestic employees should not allow anyone (including persons in police uniforms) to enter the house without permission from the family.

  - Avoid providing transportation to and from work for any domestic employees. Pay for a taxi or bus fare.

  - If a domestic employee calls in sick, do not accept
the temporary services of a relative such as a “cousin” or “sister”

- Have domestic employees report potential terrorist surveillance of your residence. Have them watch for anyone loitering in the area or repeatedly driving or walking by.

- Pay domestic help well and give cash rewards for following your security rules.

Take special care to never discuss sensitive topics or detailed travel plans in their presence. Terrorists have successfully drawn this information from domestic employees in the past.

Identified as a Target of Opportunity

FOUR MARINES ASSIGNED TO THE U.S. EMBASSY, EL SALVADOR ARE GUNNED DOWN AT A SIDEWALK CAFE

These are the kinds of headlines that millions of Americans were viewing in June of 1985 when four Marine U.S. Embassy guards became targets of opportunity for the Faribundo Marti Para la Libercion Nacional (FMLN) terrorist organization. These Marines were sitting outside of a very popular cafe in San Salvador when they were
gunned down as a symbol of the United States. You must remember when you are overseas that you are a visual symbol of a American presence, values, prestige, and power. The longer you remain overseas the more comfortable you may become. The more comfortable you become, the less you may think of yourself as a potential target. At no point while you are overseas can you allow yourself to become complacent. You must safeguard information concerning yourself, your home, your job, and your family. The more intelligence a terrorist can collect on you, the greater his chance of success. Terrorists gather their information from a variety of sources, which can include the following:

- **The internet-**various sources including command web pages

  - Aircraft loading manifests identify sending units, receiving units, departing facilities, and landing facilities.
  - Bills of lading provide names of people moving into and out of an area.
  - Immigration records provide names of people, dates of birth, and nationalities.
  - Unit rosters provide an individual’s name, a spouse’s name, names of dependents, addresses, and telephone numbers. Unit rosters should be controlled and not posted in plain view.
  - Manning boards provide an individual’s name, duty position, squad, platoon, etc., some even have pictures
of each individual. If at all possible, offices should avoid using manning boards. If manning boards are a necessity they should be covered when not in use and kept in a locked office during nonduty hours. Do not post them in front of the unit.

1. Billeting offices often maintain a listing of all housing assignments. Security managers must ensure that billeting offices establish procedures to prevent unauthorized disclosure of personal information.

1. Telephone directories can provide an individual’s name, address, and phone number. If you must list your phone number in the telephone directory, you should request that only your name and number be included, not your address, rank, or duty position.

1. Some units or schools publish a “Who’s Who” book. If possible, avoid having your name listed in this type of publication.

1. Duty rosters for the staff duty, drivers, military details, etc. should not be posted in plain view. They should be destroyed (not just thrown away) when they become obsolete.

1. Discarded mail or official correspondence can be used to identify an individual, identify the person sending the correspondence, and identify the place from which the correspondence was sent. You should destroy any mail or official correspondence that you have finished with and remove address labels from magazines.

1. The carbon from a credit card provides an individual’s name and account number. You should
Use the currency of the country you are visiting or working in. If you use a credit card, you should also ask for the carbon copy.

Checks can provide an individual’s name, address, phone number, and social security number. You should keep the information printed on the front of your checks to a minimum.

Nameplates make it easy to find an individual in an office environment. You should avoid using nameplates if possible.

Receipts from hotels, laundries, etc., identify an individual by name and many times by room number. You may want to consider using a nickname or an assumed name.

Luggage should be generic and civilian in nature. You should avoid displaying your rank, unit patches or decals, or any American identifiers on your luggage.

Remove all destination and baggage claim tags from luggage as well as stickers, decals, and other markings which reveal that the luggage has been through U.S. Customs (e.g. customs stickers).

Be aware of all the documentation which contains information about your unit, yourself, and your family. Destroy all documentation, especially trash, which could be used by terrorists as a source of information.
FAMILY MEMBERS

Family Members must be aware of the potential terrorist and criminal threat overseas. They should also receive a Level I AT/FP brief which emphasizes the importance of individual protective measures and physical security. You should ensure that your family members know the following when they are traveling overseas:

1. Know the threat risk for the area they are working or traveling in.
2. Know where they are at all times. A simple orientation to the area could prevent them from straying into dangerous areas.

   Ensure the family keeps the house locked and secured whenever the family departs the house. Likewise, ensure they’re cautious upon return. Set up simple signals to alert family members or associates that there is danger.

Develop and practice emergency procedures for use in the home such as:
   - Evacuation due to fire
   - Intruders in the residence upon arriving home.
   - Intruders breaking into the house
Ensure they know the location and phone numbers of the U.S Embassy, military base, neighbors, and all emergency services such as police, fire department, and medical services, and other safe locations where they can find refuge or assistance.

Consider carrying small cards with emergency phrases in the respective foreign language and posting these phrases by the telephone.

In preparation for emergencies, maintain survival items (e.g supply of fresh water, nonperishable food, candles, lanterns, flashlights, extra batteries, blankets, portable radio, camping stove with spare fuel, axe, first aid kit, and other appropriate items. Consider maintaining a similar kit for your car for emergency situations in isolated areas. For more information see MCRP 3-02F/FM 21-76, Survival.

Take an ample supply of medications that family members use. Also keep a copy of the prescription, statement from a physician, and know the generic name of the medication so you can reorder it abroad. Also, keep eye glass prescriptions on hand.

Always carry identification documents. Carry a card stating blood type and allergies to particular medications. The card should be bi- or multi-lingual: English and the host nation language/s.
Special Precautions for Children

Kidnapping is a potential tool used to extort ransom money that finances terrorist organizations or may be used as an attempt to force you to assist in a terrorist operation.

- Never leave children alone or unattended. Leave children only with responsible and trustworthy individuals capable of handling emergency situations.

- Instruct children to keep doors and windows locked, and never to allow strangers into the house. Discourage children from answering the door, especially during hours of darkness.

- If possible locate children’s rooms in areas not easily accessible from the outside.

- Instruct children to never leave home without telling the parents. They should only travel in groups and avoid isolated areas especially when travelling to and from school. Accompany young children to and from bus stops, where necessary.

- Children should only use locally approved play areas where recreational activities are supervised
by responsible adults and where police protection is readily available.

- Children should refuse automobile rides from strangers and refuse to accompany strangers anywhere on foot...even if the strangers say “Mom or Dad sent them and said it was ok.”

- Inform school authorities to never release children to any person who is not a family member. Instruct children to call home if a stranger is there to pick them up.

- Children should be told to refuse gifts from strangers and to avoid providing information to strangers such as their name and where they live.

- Children should report immediately to the nearest person of authority (teacher, police) anyone who attempts to approach them.

- Instruct children not to discuss what you do and tell them to inform you if they are questioned about you by anyone.

HOME PHYSICAL SECURITY
Criminals remain the most likely threat in your home. However, terrorists have conducted operations at the homes of servicemen overseas. The following section provides some basic information to make your home a “hard target”. Develop a security plan that includes the following:

Operations Security- Don’t provide information to potential terrorists or criminals via the mail, phone, or computer, or trashcan.

Outer Security- Use available assets (local shop owners, neighbors, domestic employees, guards, family etc) to detect potential surveillance.

Inner Security- Establish a warning system with pets, alarms, and light and motion sensors.

Barriers- Fences, walls, locked doors and windows, secure rooms to go to in emergency

Communications- Phones, Cell phones, megaphones, intercoms, radios, audible alarms, linked security systems.

Deterrant/Response Systems- Guards, pets, weapons if authorized, and fire extinguishers.
The following are key areas for making your home a ‘hard target’

General

- Find out who the prior occupants were and if they had any security problems.

- Change or re-key locks when you move in or when a key is lost by a family member. Maintain strict control of all keys. Change the security code in the garage door opener. Never leave house or trunk key with your ignition key while your car is being serviced or parked by an attendant.

- Don’t open doors to strangers. Observe them through a peephole viewer. Establish procedures for accepting deliveries such as: Verifying identities of delivery persons, checking the identity of the deliverer with the appropriate dispatcher, refusing all unexpected packages.

- Allow maintenance work only on a scheduled basis. Unless a clear emergency exists. Be alert to people disguised as public utility crews, road workers, vendors etc. who might station themselves near the house to observe activities.
and gather information.

- Note parked or abandoned vehicles near the entrance or walls of the residence.

- Make residence appear occupied while you are away by using: - Timers to control lights, TVs, and Radios.
  - - Asking neighbors to adjust blinds and draperies and pick up newspapers and mail.
  - - Schedule regular lawn work.

- Consider notifying local law enforcement or military police if you will be away for an extended period.

Residential Physical Security

Routinely keep all doors, skylights, roof doors, and windows locked. Keep all window curtains and blinds tightly closed after sundown.

Install lights to light up all around the house and
yard. Link lights to timers and sensors.

Ensure door frames, doors, locks, and bolts are of solid construction. Ensure door hinges exposed to outside of house are pinned or spot-welded to prevent removal of the hinge pin.

Ensure fuse boxes are secure from tampering.

Remove all trees, poles, ladders etc that might help an intruder scale fences, walls, or gain access to second floor windows. Also remove dense foliage or shrubbery near your gate, garage, windows or doors which might conceal an intruder.

Install intrusion detection alarms and smoke and fire alarms. Ensure intrusion detection alarms covers both the perimeter (doors and windows) and interior (motion and/or glass break sensors). Have it monitored through a reputable security service or police. Train family members to use it and test it regularly.

If possible, select and prepare an interior safe room for use in case of emergencies. The safe room should have a sturdy door with a lock and an emergency exit if possible. Bathrooms on upper floors are generally
good safe rooms.

Store emergency and first aid supplies in the saferoom. Bars or grillwork on the saferoom should be locked form the inside to expedite escape.

Keep keys to locks, a rope or chain ladder to ease escape, and a means of communication (e.g. telephone and radio transmitter.

Phones

- Do not place your name in a public local telephone directory

- If you receive obscene, threatening or annoying phone calls or an unusual number of wrong or silent callers, report this to the police. Use callerid or call block if available.

- Answer the phone without providing any personal information. Be especially cautious when sending personal information over computer on-line services.

- Report any interruption or unusual interference
with phone, electrical, or computer service. This could be the first indication of “bugging” your phone line.

- Keep a cellular phone charged and available, particularly at night.

Letter Bombs

Heightened personal security involves treating any suspicious-looking mail (letter or package) as a bomb. If you think any mail is suspicious, contact the military police or appropriate security officials and let them investigate. Do not attempt to handle the mail yourself. You should examine your mail for the following suspicious features:

1. Is it from a stranger or an unknown place?
2. Is the return address missing?
3. Is there an excessive amount of postage?
4. Is the size excessive or unusual?
5. Does it have external wires or strings that protrude?
6. Is the spelling correct?
7. Is the return address and the place of the postmark the same?
8. Does the handwriting appear to be foreign?
Does it smell peculiar?
Is it unusually heavy or light?
Is it unbalanced (lopsided)?
Are there any oily, sticky, or powdery substances on the outside of the letter or package?
Does it have springiness on the top, bottom, or sides?

All mail that is sent overseas should be delivered via Army/Fleet Post Offices or through the U.S. Embassy, to allow for proper bomb detection and inspection by trained mail handlers.

Vehicle Bomb Search

A large number of terrorist attacks take place in or around a vehicle, typically by some sort of explosive device. This occurs because bombs are relatively easy to make and plant on exposed and unattended vehicles. You need to learn how to search a vehicle for tampering and to recognize danger signs. Appendix A contains procedures and tips for conducting a vehicle bomb search. By routinely inspecting your vehicle, you give the impression of being a hard target.

Travel

Traveling is one of the most opportune times for a terrorist attack. You are the most vulnerable and predictable in the morning as you enter or leave your quarters, your
place of work, or your vehicle. Your understanding and application of the following information can reduce your chances of becoming a victim of a terrorist attack while traveling:

**General Safeguards**

1. **Remain alert.** *Travel in groups or pairs in well-lighted busy areas.*

2. **Watch your luggage at all times.** Use concealed Bag Tags.

3. **Establish alternate routes from each starting place to each destination.** Make sure at least one person you work with and someone in your family are aware of these routes and the approximate time it takes you to travel these routes.

4. **Keep travel arrangements confidential.**

5. **Avoid using rank or military addresses on tickets, travel documents, and hotel reservations.**

- **Make a copy of the following and place in different pieces of luggage:** passport, ID card, and official papers. If lost or stolen, these items can be replaced at a U.S Embassy, Consulate or military facility.

Register with the U.S. Embassy upon arrival-in country either in person or via phone. Carry a
card which has the location and phone numbers of
U.S military facilities and the U.S Embassy and
Consulates in the area. These are vital safe havens
during emergencies.

Maintain a low profile. **Do not discuss your US
Government affiliation with any other passengers.**

- Get a detailed briefing from the **Force Protection/
  S-2/intelligence** officer on the cities you plan to visit.
The briefing should include the threat, the safest
routes to use, safe havens, areas to avoid, and
anything else pertaining to your mission and safety.
- Avoid using public transportation. Buses and trains
  are preferred to a taxi. If you must travel in a taxi,
specify the route you want the taxi driver to take and
look for the photo identification or license to ensure
that the photo matches the driver.
- Learn common phrases and greetings and how to ask
  for assistance or help in the local language.
- Know how to use public phones and carry enough
  change (in the local currency) to make a phone call.
  **Calling cards can be used in many countries also.**

Learn the names and phone numbers of persons to
contact at your destination, including emergency
numbers.

**Safeguards While Driving**
- Park your car for easy escape (pointed outward).

Lock your car and garage when you park overnight. Alternate use of parking garages if possible. Park in well lighted areas if you must park on the street.

- Walk to your car with keys in hand, ready to use.

- Perform a quick internal and external check of car. See Appendix A for vehicle bomb check.

- Start your car immediately after conducting your vehicle bomb search. Do this before you adjust your seat or mirrors. You should be prepared for rapid escape if necessary

- Lock your doors and keep your windows up.

- Wear your seatbelt.
  - Avoid traveling alone and during late hours. Know where the dangerous areas in the city are and avoid them.
  
  - Travel only on busy, well-traveled thoroughfares. Especially routes that allow speeds over 25 mph. Most attacks occur in stop and go traffic. Avoid one way streets and other choke points such as bridges, traffic circles, and narrow alleyways.
Avoid isolated secondary roads

Enter and exit your vehicle at busy locations.

Know en route safe havens such as police and fire stations, military posts, and checkpoints you can drive to. If you feel you are being followed. **Don’t go directly home.**

Avoid carrying classified material. If driving, lock classified materials in the trunk.

**Vary times and routes driving to and from work.**

If possible, use different **building** entrances and exits.

Keep your vehicle in good mechanical condition and your gas tank at least half full. **Ensure you have a locking gas cap.**

Keep safety equipment (e.g., cellular phone, fire extinguisher) inside your vehicle in good working order. **Consider carrying a survival kit.**

Avoid driving close behind other vehicles or in any situation where you can get boxed in **or forced to a curb.**. **Have an evasive plan ready.** Sometimes making a simple U-turn is enough to get you out of danger.

**Keep at least ½ car length of empty space in front of your vehicle when stopped at traffic signals and stop signs.** This gives you room to escape in an a kidnapping or armed attack/assassination
Never pick up hitchhikers.

- In an emergency, drive on flat tires until reaching a well-lighted, well-travelled area or safe haven.

- In the event of mechanical failure, set out warning triangles and/or flares, raise the hood, activate emergency flashers and stay inside. If someone stops to offer assistance, ask them to notify the police or road service. If you feel unsure of the situation, don’t get out of the car until the police or road service arrives. If you feel threatened by strangers, stay in the car with the doors locked. Use the vehicle horn to attract attention.

Safeguards While Walking

Be alert to the possibility of surveillance. Before leaving a building or mode of transportation, check up and down
the street for suspicious looking cars or individuals.

- Walk facing traffic at all times.
- Walk on the center of the sidewalk, this allows you to see around corners. Walking next to the street affords someone the opportunity to push you out into the street.
- Remain alert when walking across alley entrances or other places where a terrorist could be hiding.
- Walk only in lighted areas. **Avoid bad sections of town.**

- Avoid walking in noisy areas; e.g., a construction site.
- Stay near people. Don’t walk in isolated areas; e.g., alleys.
- Avoid hostile crowds by turning back or crossing the street.

If you suspect you are being followed. Move as quickly as possible to a safehaven (e.g. police station or government office)

**Safeguards While Flying**

--- If possible, buy your ticket at the last possible moment to prevent unauthorized personnel from finding out about your travel plans.

- Choose flights that will route you through an airport with a history of good security measures.
Avoid countries, airports, or airlines that are currently targets of terrorist organizations. **Direct flights are best. If possible use military air, military charter, or U.S flag carriers.**

Arrive early. Don’t loiter near the ticket counter, luggage check-in or security area. Go through security as quickly as possible to the boarding area. Only use shops, restaurants, and lounges in the security area, not the main terminal.

Buy your ticket at a travel agency that offers you seat selection and gives you a boarding pass when you buy your ticket. **Ask for a window seat near the center of the aircraft. Terrorists generally select passengers for abuse that are sitting in more easily accessible aisle seats.**

Don’t let your carry on luggage out of your sight and don’t agree to “watch” someone else’s luggage.

Keep your eyes open for any suspicious activity such as an individual who gets up and leaves behind bags, packages, etc. If you see something suspicious, get out quickly!

Stay within the restricted or boarding areas of the airport, or leave the airport if you have a **long** layover for several hours.
No matter where you are in the terminal, identify objects suitable for cover in the event of an attack. Pillars, trash cans, luggage, large planters, counters and furniture can provide some protection.

Sit with your back against a wall, facing the crowd to give you greater awareness to your surroundings.

- Avoid seats in first class.
- Count the number of seats to the closest emergency exit so that you will be able to find your way out in case the lights go out, or if the compartment fills with smoke.
- Avoid telling other passengers that you are in the military, or otherwise confiding in them. On a foreign carrier avoid speaking English as much as possible.

Inform someone of your destination and get in the habit of checking in with them before you depart and after you reach your destination. This could provide authorities with a starting point if you should become missing.
- Avoid using rank or military addresses on tickets, travel documents, and hotel reservations.
- Fasten your seat belt at the first indication of a hijack-
ing. Hide all documents, identification cards, and official passports that could identify you as military if a hijacking occurs.

Safeguards While Staying in Hotels

Stay at Department of Defense facilities whenever possible for security.
Request another room if one has been reserved for you. Do not give your room number to strangers.

Avoid street-level rooms. Ask for a room between the second and 8th floors. This puts you high enough to avoid easy access from the outside and still be low enough for local fire equipment to reach.

Check before exiting from an elevator or your room for objects that seem out of place or strangers who seem to be loitering.

Mail slipped under your door should be viewed with suspicion. See section on Letter Bombs.

Answer the hotel phone with hello, not your name.
Never answer hotel paging. If you are expecting someone, go to the lobby, but don’t go to the desk and identify yourself, check to see if the caller is whom you are waiting for.
Keep your room key on you at all times. Don’t leave a copy of your room key on your key chain for the parking attendents.
Be careful answering the door. First, check to see who it is through the peep hole or side window and arrange knock signals with your travelling companions. Watch for anyone loitering in halls, lobbies, or public areas or for anyone carrying objects that could be used as a weapon.

Vary how you enter and exit the building; e.g., use a hotel’s entrance as well as its elevators and stairwells. Know the location of all emergency exits and fire extinguishers. Avoid frequent exposure on windows and balconies. Keep your room draperies closed. Conduct business in your room not in the lobby or hallways.

Inspect your room thoroughly upon entering. Keep your room and personal effects neat and orderly, this helps you recognize tampering or strange, out-of-place objects. Place a piece of tape on the door crack or a string in the door jam. If it has moved while you were out, you will know that someone has entered your room during your absence. Lock the door and use the chain. Place the DO NOT DISTURB sign on the door.

Avoid maid service and never admit a stranger to your room. Consider purchasing a portable door alarm, this will awaken you if someone attempts to enter while you are sleeping. Place a large screw into the space between the door and the door frame, this will delay anyone’s entry into the room. Leave the lights, television or radio on when you are out of the room to give the appearance that someone is still there. Find out if the hotel has security guards; if so, determine how many, their hours of duty, equipment they use, their expertise, and how to locate them by phone and in person.

Do not discuss travel plans over hotel phones. The lines could be “bugged”. Do not take the first taxi in line when leaving your hotel and don’t allow strangers to direct you to a specific cab.

Detecting Surveillance Terrorist operations are normally meticulously planned, allowing for the greatest chance of success and safe escape for the terrorists. Reducing vulnerability with security enhancements is vital to your effort to deter terrorist attack. Equally important is surveillance detection. In most cases, the target that terrorists select to attack is based on lengthy surveillance. Through surveillance, they hope to learn about your habits and assess where you are vulnerable. By practising good individual protective measures, you not only disrupt their intelligence gathering efforts, but you also make yourself a “hard target”. Terrorists want to hit “soft” targets which minimizes their risks of failure. In cases of targets of opportunity, however, the surveillance may last only for a few minutes to hours to confirm the ease of the target. However, terrorists will usually abandon “hard targets” and move on to another “soft target”.

Upon arrival in a new area, begin determining what is normal and routine. Once you’ve determined what is normal and routine, it is easier to determine what is unusual. This makes the problem of identifying surveillance simpler. Often initial surveillance efforts are conducted by less experienced personnel who may often make mistakes. For example, terrorists will often show up at a surveillance location immediately prior to their targets arrival and depart immediately after the target leaves. A surveillance program involving family members, neighbours, and domestic employees can often detect this surveillance. Look for people who are in the wrong place or dressed inappropriately. Eliminate stereotypes about terrorist surveillance personnel. They are often women and children.
Be particularly observant when travelling to and from your home or office. Look up and down the streets for suspicious vehicles, motorcycles, mopeds etc. Note people near your home or place of work who appear to be repair personnel, utility crews, or even peddlers. Ask yourself if they appear genuine or is something unusual? Be aware of common types of surveillance. Stationary - At home, along route or at work. Following - On foot or by vehicle. Monitoring - Telephone, mail, computers. Searching - Luggage, personal effects, trash. Eavesdropping - Electronic and personnel.

Terrorist sometimes employ an elaborate system involving several people and vehicles. Typical surveillance vehicles are motorcycle and cars with multiple personnel. Become familiar with local vehicle makes and models. Memorize and write down license plate numbers.

Determine if a surveillance pattern is developing.
The following are typical indicators of potential surveillance.
Illegally parked or occupied parked vehicles. Cars with large mirrors, cars that suddenly pull out of parking places or side streets when you pass, cars that move with you when you move, or cars that pass you and immediately park. Cars slowly manoeuvring through turns and intersections or vehicles signalling for turns but do not turn. Flashing lights for signalling between cars. Unusual speeding up, slowing down, or running red lights to stay up with you.

Conduct a route analysis of your principle routes that you make on routine trips.
Identify choke points where your vehicle must slow down. Typically these choke points are: traffic circles, one-way streets, bridges, and major intersections. Search out safe havens that you can pull into along the route in event of emergency. If you think you’re being followed, go directly to a safe haven not your home. If you are aware of surveillance. Never let those watching you know you have figured out what they are doing. Never confront them. Terrorists and criminal elements are typically armed, don’t want to be identified, and may react violently in a confrontation. Know how to react if surveillance is suspected or confirmed. If in a vehicle: Circle the block for confirmation of surveillance. Do not stop or take other actions which could lead to confrontation. If possible, get a description of the car and its occupants. Go to the nearest safe haven. Report incident to the nearest security or law enforcement organization. On foot Move rapidly towards a safe haven avoiding any route you routinely use. If a safe haven in not immediately available, move into a crowded area. Immediately report suspicions to nearest security element or local law enforcement.
ATTACK RECOGNITION

If terrorists succeed in surveilling you and plan an attack, the next place to foil their efforts is to recognize their intentions and prepare to escape. Recognizing an attack scenario is difficult. Often what may appear to be an attack is more likely to be innocent circumstances. However, alertness and willingness to act are the keys to surviving a genuine attack scenario.

The following are typical abnormal situations:
Individuals who appear to be excessively nervous and seem out of place by dress or mannerisms. Individuals wearing unusually long or heavy clothing for the environment.
Individuals who appear to be acting as lookouts along your route of travel. Staged auto or bike accident in your path. Vehicles that hit your car from the front or rear. Unusual detours, vehicle roadblocks, cones, or other barriers. Be prepared to escape by going around the obstacle or ramming it. Vehicles travelling with items protruding from side doors or vans travelling with side doors open. Disabled vehicles, hitchhikers, or distressed “accident victims” seeking your assistance are commonly employed traps. A flag man, workman, or fake police or government checkpoint stopping your car at a suspicious place. Sudden unusual activity or the unexplained absence of local civilians. Gunfire

ESCAPE AND EVASION

Once you recognize an attack is occurring, decisions must be made immediately. If the scenario is an armed attack or assassination attempt, get out of the kill zone. Typically terrorists have a relatively narrow window of time and may have restricted fields of fire due to obstacles in their path. Once you exit the kill zone, terrorists will rarely pursue you since they must begin their own escape and evasion plan. In emergency situations it may be a matter of survival to employ evasive driving techniques in order to arrive at the nearest safe haven. Use of evasive driving techniques may also be to your advantage by attracting the attention of local law enforcement. If foot mobile, take advantage of the density of crowds and layouts of buildings to evade pursuers. When you feel you have evaded the terrorists and are out of immediate danger, contact security forces or law enforcement for assistance.

INCIDENT REACTION

Bombs Should a bomb explode outside the building, do not rush to the window to see what happened. Immediately seek cover in a protected area due to the possibility of a secondary, probably larger explosion. This is referred to as a double bombing. Terrorists may use an initial bomb to breach outer security, then a second bomb on the target and potentially may followup the bombing with an armed attack. In a variation, terrorists can place an initial bomb, followed by a second bomb shortly thereafter to kill or injure security forces and emergency services responding to the initial bomb. In the city, if you are on the street when a terrorist bomb explosion occurs. Quickly get inside the nearest building and remain there. Shattered glass and other debris from high rise buildings can fall for blocks around the point of explosion. As soon as practical: Notify the proper authorities Evacuate the wounded based on the situation. Do not impede the efforts of emergency services.
Witnesses to the bombing will naturally approach the explosion area to aid in searching for casualties. Authorities will also be trying to coordinate the search and will want to limit the number of searchers to a minimum due to the threat of additional explosions and secondary effects such as falling masonry or fires. Move to a clear area, away from objects such as autos, buildings, and garbage containers.

**ARMED ATTACK OR ASSASSINATION**

If in an office or hotel, quickly lock the door, turn out the lights, grab the telephone, and get down on the floor. Call building security immediately. Telephone connections outside the building or hotel might be difficult to obtain. If no security office is available, call the local authorities. Tell the authorities exactly what you heard and provide them with the address, building, floor, room number, and telephone number. Stay in a protected area, and if possible take the phone with you. If you believe you are involved in a terrorist takeover, hide your wallet and identification.

**Arson and Firebombing**

Exercise normal fire safety precautions. However, do not gather in open areas, parking lots, or areas where others are congregating. Terrorist could stage an arson attack or false fire alarm to get a crowd out of a building and then conduct a bombing or armed attack.

**Hijacking, Skyjacking, and Kidnapping.**

Reactions to these and similar attacks are dealt with in Chapter 3.

**Note:** For detailed checklists and discussions of Antiterrorism Individual Protective Measures, see DoD Directive 2000.12H Protection of DoD Personnel and Activities Against Acts of Terrorism and Political Turbulence.
Chapter 3

Hostage Survival

THE HOSTAGE

Hostage-taking is a way for terrorists to achieve a bargaining position by forcing a confrontation with authorities. It will remain an effective terrorist tool as long as mankind values human life. Hopefully, you will never become a hostage, but if you do, knowing how to react will improve your chances of survival. Your role as a hostage is to survive with honor—not to kill the terrorists or get you or your fellow hostages killed. Remember, most hostages survive a hostage-taking.

Terrorists select hostages for a variety of reasons. The hostage may—

1. Be well known, and the terrorists will receive widespread media attention.
2. Have a prominent job or social status.
3. Be an American.
4. Be hated by the terrorists, or the terrorists may blame the hostage for any setbacks they have suffered from their own government’s forces. For example, U.S. military advisors in El Salvador were despised by terrorists of the Frente Faribundo Marti Para la Liberacion National (FMLN) because of the assistance the advisors provided the El Salvadorian government.
5. Be valuable to employers and families. For example, families and civilian firms have paid ransoms to secure a hostage’s release.
6. Be seen as a threat to the terrorists. For example, in Colombia, the Revolutionary Armed Forces of Colombia (FARC), makes more than $100 million each year from cocaine sales. This group targets individuals working with the U.S. Drug Enforcement Administration.

These reasons identify why a particular person may be targeted for a hostage-taking. But, in most cases, a hostage is an innocent victim of circumstances—someone who was in the wrong place at the wrong time. Therefore, you must prepare yourself to respond (both mentally and physically) to a hostage-taking incident.

THE HOSTAGE-TAKERS

The following paragraphs address broad categories of hostage-takers—the ones that are the norm. The lines between the categories may blur or overlap, and the hostage-taker may move from one category to another based on a goal. Multiple subsets may also exist within each category.
**Political Extremist**

Most hostage-takers are political extremists. They typically operate within a military-type structure. Their operations usually well planned. They typically resist appeals based on morals, decency, or fear for their own safety. They are often prepared to die for their cause.

Statistically, leaders of political extremist groups are single, urban, bright, and dedicated to their cause. They are often college graduates with professional backgrounds. They are often come from upper or upper middle class families whose parents are politically active but not violent. They tend to be abnormally idealistic and inflexible.

**Fleeing Criminal**

Fleeing criminals take hostages on impulse, typically to avoid immediate apprehension and to have a bargaining chip for escape. Authorities must handle a fleeing criminal with caution. If he feels a sudden loss of power, it can create agitation, despair, or panic. With these emotions at the forefront, he also may impulsively kill a hostage. Therefore, time and patience in dealing with the hostage-taker is critical. The fleeing criminal will often settle for much less than originally demanded if he perceives that he is slowly losing power
control of the situation, or facing death. Many times, he will surrender if allowed to give up with dignity.

**Wronged Person**

A hostage-taker who feels he is a wronged person is motivated by personal revenge. He seeks to notify society of the defects in the system or the establishment and attempts to effect justice in order to right a wrong or to publicize what he feels is an injustice. The hostage may represent the “system” to the hostage-taker; if so, the hostage could be in increased danger. This type of hostage-taker is convinced that he is absolutely right in his behavior, and gentle persuasion is required to convince him that he needs to end the situation and release the hostage.

**Religious Extremists**

Dealing with hostage-takers who are religious extremists requires time, patience, and sensitivity. Religious extremists share a common, unshakable belief in the righteousness of their cause. They may perceive that their source of power comes from their god or the leaders of their cult or group. They may see themselves as superior to others simply because of their beliefs. Individuals who join cults or radical religious groups often lack personal confidence and join these types of organizations to bolster their self-esteem.
Religious extremists may feel that they must succeed or die for their faith. Some religious cults and groups believe that to die at the hand of the nonbeliever is the holiest achievement possible. This way of thinking greatly increases the threat to the hostage. The hostage may also be seen as a “sacrificial lamb,” one who must die for the sins of others.

**Mentally Disturbed**

A hostage-taker who is mentally disturbed is not normally associated with an organized terrorist group. However, this type of hostage-taker conducts over half of the hostage-taking incidents. Usually, the mentally disturbed hostage-taker acts alone. Authorities may have difficulty establishing and maintaining a rapport with the mentally disturbed hostage-taker. If challenged or threatened by authorities, the mentally disturbed hostage-taker may easily accept the murder of a hostage, his own personal suicide, or both.

**PERSONAL CONTINGENCY PLANNING**

As a Marine and a representative of the U.S. Armed Forces, you are a potential hostage even in low and negligible threat areas. You must prepare for your own personal safety, prepare your family, and prepare for the potential of becoming a hostage and the ensuing captivity.
Although nothing can fully prepare you to become a hostage, knowing that the following issues have been addressed will lessen the trauma on you and your family:

- Your will is current and your family knows where you keep it.
- Appropriate powers of attorney are given to a spouse, relation, or trusted friend.
- Your family knows who to contact for assistance.
- Family finances are secure so they do not suffer financially during your captivity, they should have immediate access to money, airline tickets, credit cards, insurance policies, etc.

All family members should assemble a personal history/information sheet, preferably in their own handwriting, which can be used as an aid to law enforcement and intelligence officials in the event of an incident. This sheet should contain the following information items:

Name and Nicknames

Place and Date of Birth

Home address and telephone number
Secondary address and telephone number

Precise physical description (e.g. height, weight, scars, tattoos, dentures etc.

Other identifying characteristics (e.g. Birthmarks, physical handicaps.

Prescription for eyeglasses used.

Special medications and instructions for their use.

Vehicles (types and license).

School (type, class, address, teachers).

Recent information on educational qualifications and hobbies.

Information about friends residing in diverse locations and their phone numbers.

Preparing a brief family member oral, history on a cassette recording may be helpful. This can be used to help identify voices on recordings mailed to authorities in the event of a kidnapping. Samples of handwriting taken under various conditions: e.g. writing on the hood of a car, writing on the hood of a car, writing on bare ground, may also be helpful.
Your family also needs to know how to react if you are taken hostage. Typically, terrorists carry radios so they can listen to the news and monitor the world’s reaction to the hostage-taking and to receive further instructions from their superiors. Your family should not grant interviews to the media. If confronted by the media for a statement, your family should say that they hope the terrorists will release the hostages, and that the ordeal will be over soon. You should advise your family not to express fear for your safety, identify you as a Marine, or provide the terrorists with any information that will help the terrorists select you as a victim or endanger the lives of the other hostages.

DEPARTMENT OF DEFENSE DIRECTIVE 1300.7

Closely related to personal contingency planning is developing a good understanding of the policy and guidance contained in DOD Directive (DOD Dir) 1300.7, of 23 December 1988 Training and Education Measures Necessary to Support the Code of Conduct. The six articles of the Code of Conduct outline basic responsibilities and moral obligations of members of the U.S Armed Forces. The code is designed to assist military personnel, both in combat and those being held
as prisoners of war, conduct themselves in a manner that brings credit upon themselves and their country.

When military personnel participate in military operations other than war or are assigned overseas, they are potentially subject to detention by hostile governments or captivity by terrorist groups. DOD Dir 1300.7 builds upon the spirit and intent of the Code of Conduct to provide guidance to service members that specifically applies to peacetime detention or captivity. Key elements of the directive include—

- Maintaining faith with fellow hostages by communication and rejecting privileges and special favors.
- Resisting exploitation for information or propaganda purposes.
- Maintaining proper bearing and displaying courtesy.
- Resisting disclosure of classified information or materials.
- Organizing in a military manner to the fullest extent possible.

Avoiding embarassment to the U.S. and host governments.

Authorizes acceptance of release unless doing so requires you to compromise your honor or causes damage to the U.S. government or allies.
Authorizes escape attempts, if you view such an attempt as your only hope

- Specific guidance and legal considerations involving detention by hostile governments.
- Specific guidance regarding survival techniques for hostages in captivity.

See Appendix B for more detail

ESCAPE OR SURRENDER

During the initial moment of capture, you must make an instant decision—escape or surrender. Even though it is the most dangerous time of a hostage ordeal, you must remain calm. Do not make any sudden movement that may rattle an already anxious gunman. Abductors are tense; adrenaline is flowing. Terrorists themselves feel vulnerable until they are convinced they have established firm control over their hostages. Unintentional violence can be committed with the slightest provocation. For example, do not make eye contact with the captors initially. Be polite and cooperate. You may need to reassure your abductors that you are not trying to escape by controlling your emotions, following instructions, and avoiding physical resistance.
Terrorists meticulously plan to capture hostages. Initiative, time, location, and circumstances of the capture favor usually favor the captors, not hostages.

However, the best opportunity to escape is normally during the confusion of the takeover while you are still in a relatively public place. During this period the hostage takers are focused on establishing control and may leave openings for escape. If you decide in advance to try to escape, try to plan and practice doing so. Mental alertness improves the chances of escape. While waiting for an opportunity to escape, you should continue passive information collection on—

- Appearance, accents, rank structure, equipment, and routines of the terrorists.
- Strengths and weaknesses of the facility and its personnel.
- Conditions and surrounding area that could impact an escape attempt.
- Items within the detention area that can be used to support an escape effort.

Escape from detention by terrorists is risky but may become necessary if conditions deteriorate to the point that the risks associated with escape are less than the risks of remaining captive. These risks would include the credible threat of torture and death at the hands of the terrorists. Escape attempts should be made only after careful consideration of the risk of violence, chance of
success, and possible detrimental effects on hostages remaining behind.

If you eliminate escape as an option, avoid physical resistance. Assure your captors of your intention to cooperate fully.

INTIMIDATION AND CONTROL

Remember, hostage-takers usually want you alive! They may use drugs, blindfolds, or gags when they abduct you, but try not to be alarmed or resist unduly. If you struggle, hostage-takers may resort to more severe measures of restraint. Hostage-takers use blindfolds or hoods to keep you from knowing where you are being taken, as well as to prevent you from identifying them later. You should not attempt to remove a blindfold or hood, if you see your abductors they may kill you. Likewise, you should not attempt to remove an abductor’s mask or hood if they are wearing one.

Hostage-takers may also drug their victims, usually at the beginning of an operation, to make the victim sleep and keep him pacified. This experience should not be alarming. At this stage, your life is almost as important to the hostage-taker as it is to you. Drugs used to put you to sleep do not have lasting side effects. If hostage-takers should use drugs such as heroin, lysergic acid diethylamide (LSD), or sleeping pills, you can typically recover
from this quicker than you can from physical abuse. Hostage-takers may use “truth-serum” drugs, but these drugs are typically inefficient, and their results are similar to the consumption of too much alcohol.

**STABILIZATION**

If you are abducted, your goal is to survive. To survive, you must adjust. **You must try to maintain emotional control as quickly as possible after capture.** Maintaining emotional control helps you keep control of your mental abilities such as situational awareness, judgement, and decisionmaking skills. Remember, most hostages survive an abduction. **After the initial shock of capture wears off, both hostage takers and victims stabilize their emotions and begin to plan for the future.** The terrorists may divulge information about themselves, their organization, their goals, and objectives. They may share their demands and may even discuss roles and responsibilities that the hostages have. The hostages begin making an emotional transition from being a victim to being a survivor. But to survive, you must be alert and cautious. Remember that hostage-takers have used “sleepers” in their hostage operations. A sleeper is really a terrorist posing as a hostage to inform on the real hostages or draw out security personnel. **Be careful who you trust.**
Situational Awareness

If you are blindfolded and gagged during transportation, concentrate on sounds, smells, direction of movement, passage of time, conversations of the hostage-takers, and any information that might be useful. For example, you might hear train sounds that might indicate you are near a train station or going by railroad tracks. Hearing a ship’s horn would indicate you are crossing a river or near a body of water. Try and draw a mental map of where you are. If you can hear the hostage-takers, try to determine the language they are speaking, key phrases, goals of the abduction, names, weapons carried, and directions taken, such as “make a left at McDonald’s.” Information that you collect over time might allow you to guess the possible route and the area where they have taken you. All this information will be very useful if you are released or if you escape while the hostage-takers are still holding other hostages.

Confrontations

To avoid confrontations with any hostage-taker, you should not carry documents or other sensitive or potentially embarrassing items in your briefcase or on your person. If taken hostage, you must be prepared to explain telephone numbers, addresses, names, and any other items carried at the time of capture. If asked for identification, show your tourist passport. Dispose of
items such as your military ID and official passport as soon as possible. If you are identified as member of the military, you could be perceived as a threat to the hostage-taker’s activities. If interrogated, adopt a simple, tenable position and stick with it. Delay identifying yourself as military, but do not lie when asked if you are in the military. Rather, you should attempt to skirt the question; i.e., if you are a formal school instructor, reply “I am a teacher.” You should try to convince your captors that they have kidnapped the wrong person. The terrorists may not be convinced, but don't give up. This delaying effort serves only to maximize survival during the initial stages of captivity and reduce the terrorist’s apprehension that you might be a threat to their activities. Most casualties among hostages occur during the process of capture and initial internment.

DEFENSE MECHANISMS

As a Marine, it important to understand what is going on in the minds of hostages. You might observe what you would consider unusual behavior. This behavior is usually a combination of psychological effects that terrorists seek to achieve by their controlling actions and unconsicous, personality-based responses that hostages display while in captivity.

Survival is instinctively the most important issue to the human mind. When placed in a hostage situation,
the mind commonly employs defense mechanisms. Defense mechanisms are unconscious psychological adjustments that hostages make to deal with the stress and trauma of the situation. To survive this ordeal, the mind can typically: deny that the incident is occurring, regress into a dependent state, and/or identify with the hostage-taker’s demands and values to avoid punishment. A combination of these defense mechanisms can result in the Stockholm Syndrome (see para. 3009), whereby the hostage identifies with the hostage-taker and may actively support the hostage-taker’s activities.

**Denial**

Denial is a primitive and very common defense mechanism. To survive an incident that the mind cannot handle, it reacts as if the incident is not happening. Hostages commonly respond, “This can’t be happening to me!” or “This must be a bad dream!” Denial is one stage of coping with an impossible turn of events. These thoughts are actually stress relieving techniques. Some hostages deny their situation by sleeping.

As time passes, most hostages gradually accept their situation, and they find hope in the thought that their fate is not fixed. They begin to view their situation as temporary, and they believe that they will be rescued
soon. This gradual shift from denial to hope for rescue reflects a growing acceptance of the situation.

Regression

Regression is the return to a more elementary thought pattern commonly found in children. Like a child, a hostage is in a state of extreme dependence and subject to fright. Unconsciously, the hostage selects a behavior that was successfully used in childhood. The hostage becomes reliant on the hostage-taker just as if the hostage-taker was a parent, providing food, shelter, and protection from the outside world. If this thought pattern is firmly in place, hostages may view authorities as a threat to the “safety” being provided by the hostage-takers.

Identification

Like regression, identifying with the hostage-taker occurs at the unconscious level. The mind seeks to avoid wrath or punishment by mirroring the behaviors and complying with the demands of the hostage-taker.

THE STOCKHOLM SYNDROME

On August 23, 1973, the quiet, early morning routine
of the Credit Bank in Stockholm, Sweden, was destroyed by the sound of a submachine gun. Four hostages were held for 131 hours: three women ranging in ages from 21 to 31 and a 25-year old man. They were held by Jan-Erik Olsson, a thief, burglar, and prison escapee. Olsson kept the hostages in an 11-foot by 4-foot carpeted bank vault, which they came to share with another criminal and former cell mate of Olsson's, Clark Olofsson. Olofsson joined the group after Olsson demanded his release from prison, and the authorities granted his request. Over time, the hostages began to fear the police more than they feared the robbers. In a phone call to Premier Olof Palme, one of the hostages told the Premier that the robbers were protecting them from the police. After the hostages were released, they began to question why they didn’t hate the robbers, why they felt as if Olsson and Olofsson had been the ones to give them their lives back, and that they were emotionally indebted to them for this generosity. For weeks after the incident and while under the care of psychiatrists, some of the hostages experienced severe conflicting emotions of fear that Olsson and Olofsson might escape from jail, yet they also felt no hatred for them. This hostage-taking and its resulting conflicting psychological emotions became known as the Stockholm Syndrome.

Because you are a potential hostage, you must know and understand the Stockholm Syndrome. If taken
hostage, you will be able to recognize if it is happening to you or other hostages. The Stockholm Syndrome is an automatic, unconscious emotional response to the trauma of becoming a victim. Observed around the world, the Stockholm Syndrome occurs when people are exposed to a high level of stress and cast together with others, not of their choosing, into a new level of adaptation. The result is a positive bond that affects both the hostage and the hostage-taker. The positive emotional bond, born in or perhaps because of the stress of being in a closed room under siege, unites its victims against the outside world. An attitude of “it’s us against them” seems to develop.

The Stockholm Syndrome produces a variety of responses. Minimal responses consist of victims seeing the event through the eyes of their captor. Those deeply influenced respond by recognizing the terrorist for his “gallant act.” Responses have also ranged from hostage apathy to actual participation by the hostages in impeding the efforts of rescue forces and negotiation teams. Another response is losing touch with reality and suffering long-term emotional instability.

No one knows how long the syndrome lasts, but the bond seems to be beyond the control of some hostages. They all share common experiences, including—
Positive Contact. Hostages develop positive contact with their abductors if they do not have negative experiences (beating, rapes, murder). Positive contact also develops if there has been a negative experience followed by a positive contact. For example, if a hostage was beaten by a “cruel guard” every time the hostage asked for a drink of water, then a “kind guard” replaced the “cruel guard” who gives water freely, typically, the hostage will establish a positive contact with the “kind guard.”

Human Qualities of the Hostage-Takers. Hostage-takers may talk about their own mental abuse and physical suffering. They want their hostages to see them as victims of circumstance rather than aggressors. Unfortunately, hostages may sympathize with the hostage-taker and forget that he is the one depriving them of their freedom. Once hostages begin to sympathize with the hostage-taker, they may actually support the hostage-takers’ cause.

Tolerance. Humans have an unconscious limit as to how much we will allow ourselves to be abused or how much we can tolerate. When we are placed in a survival situation, our acceptable tolerance for abuse usually increases in order for us to survive.

Coping with Captivity
Coping is a rational mental process used by hostages to deal with and adjust to the problems of a difficult environment. Unlike defense mechanisms which are mostly unconscious reactions based on personality, coping involves conscious and deliberate thoughts and actions. Coping includes such innovative behaviors as adjusting to living conditions, maintaining dignity and respect, dealing with fear, maintaining mental and physical fitness, and building rapport with captors.

Living Conditions

The living conditions hostages have endured vary from incident to incident. Hostages have been held for days in a bus, airliner, or train where heat or lack of heat and lack of adequate water, food, and toilet facilities were almost unbearable. During the seizure of an office or residence, hostages may be in familiar, comfortable surrounding where they have worked or lived. But kidnap victims are frequently forced to live in makeshift prisons located in attics, basements, or remote hideouts. These prisons are usually quite small and in some cases prevent the hostage from easily standing or moving around. Sleeping and toilet facilities may be poor, consisting of a cot or mattress and a bucket or tin can for body waste, or a hostage may be forced to soil his living space as well as himself.
The hostage-takers may move you to different holding areas to keep you hidden from authorities. To assist authorities in locating you, you should leave your fingerprints wherever possible in your living area.

**Dignity and Self-Respect**

Maintaining one’s dignity and self-respect can be very difficult, but it is vital to your survival. Your **dignity and self-respect** may be the keys to retaining your status as a human being in the eyes of the hostage-takers. If you can build empathy while maintaining your dignity, you can **potentially** lessen the aggression of a captor. Most people cannot inflict pain on another person unless their victim becomes dehumanized or turned into a symbol of their hatred...

**Fear**

Fear of death is a hostage-taker’s most important tool. They use it to control, intimidate, and wear down the hostage and the negotiators. The fear of death is **usually** greatest during the first few hours of capture. They **may** induce fear by loading and unloading weapons in the hostage’s presence, displaying excesses of temper, resorting to physical abuse, and staging mock executions which are “mercifully” stopped at the last minute. As this fear subsides, a
hostage may begins to hear he “owes” his life to the captors who have “allowed” him to live. Anticipate isolation and terrorist efforts to confuse you. Fear of dying is real, and it can become overwhelming, especially during the early phase of captivity. However, you must try to maintain emotional control in order to stay mentally alert. Fight despair and depression by keeping a positive mental outlook. Remember, although death is a real possibility, most hostages walk out of the ordeal.

**Physical and Mental Fitness**

If abducted, you should develop and maintain a daily physical fitness program. It will help you ward off boredom and can reduce stress. Staying physically fit might be the deciding factor if an escape opportunity presents itself, and you have to run or walk a considerable distance to reach safety. It may be hard to exercise because of cramped space or physical restraints, but you can run in place, do pushups or sit-ups, or do isometric exercises. However, you should avoid excessive exercise that could result in injury.

It is important to make some mental link to the outside world. To stimulate your mind, you can read, write, daydream, or use your imagination to build something step-by-step (a house, a car, a piece of furniture, etc.). Ask the hostage-takers for reading
materials, a radio, or a phonograph. **If possible communicate with and try to reassure fellow hostages.** If it is your day of worship, mentally walk through the various parts of the worship service. **Establish a slow, methodical routine for every task.**

Typically, hostage-takers want to keep their hostages alive and well. **Eat whatever food is available to maintain your strength.** If you need medicine, ask for exactly what you need. If your abductors want you alive, they are not likely to take chances by providing you with the wrong medicine. A side effect of captivity for some hostages is weight loss. Although this may be considerable, it generally does not cause health problems. Hostages may also suffer gastrointestinal upset including nausea, vomiting, diarrhea, and/or constipation. Although these symptoms can be debilitating, they are usually not life-threatening.
ESTABLISHING RAPPORT

Rapport-building techniques help you make a transition from a faceless symbol who has been dehumanized to one who is human again. However, don’t exaggerate your human emotions by begging or crying. An emotional outburst could spread panic and fear among the other hostages and could be viewed as a disgusting display of cowardice by the hostage-takers. You must portray yourself as a person rather than an object by maintaining your dignity, self-respect, and apparent sincerity. You must attempt to establish a rapport with your hostage-taker, but you must do it with dignity and self-respect. This rapport may save your life. You should—

1. Make eye contact with the hostage-takers.
2. Greet the hostage-takers and use personal names.
4. Talk to the hostage-takers. Especially talk about your family and show photos if you have them.
5. Determine if you have common interests; e.g., sports, hygiene, and food.
6. Listen to the hostage-taker. If he wants to talk about
his cause, act interested. You may explain that you might not agree with him, but you’re interested in his point view.

Avoid appearing overly attentive or interested, the hostage-takers may view this as patronizing or insincere.

Avoid arguing with the hostage-takers! Avoid escalating tensions with words such as gun, kill, or punish that could cause the hostage-takers to single you out as being argumentative or combative and therefore a threat to the their authority. Bring up neutral topics at critical times to defuse arguments and reduce tensions.

Avoid emotionally charged topics of religion, economics, and politics.

Do not refuse favors offered by your captors if doing so will aggravate them or cause further harm to the health and safety of all hostages. However, do not accept favorable treatment at the expense of other hostages. Terrorists commonly employ this controlling tactic to cause division and distrust among the hostage group.

EXPLOITATION OF HOSTAGES

Hostages should make reasonable efforts to avoid
providing oral or signed confessions, answering questionnaires, making propaganda broadcasts, and conducting news interviews. These actions help terrorist groups further their goals and exploit the media. Interviews broadcast around the world could embarrass the U.S. or host governments. However, if you don’t comply with the hostage-takers requests, you could be tortured or threatened with death. You should never mistake pride for inappropriate resistance. **Keep your temper under control and maintain a polite bearing.** When being interrogated, take a simple, tenable position and stick with it. Give short answers to the terrorist questions which discuss unimportant topics. The Department of Defense policy is *survive with honor.* If you are forced to sign or make a statement for the hostage-takers, try to degrade the propaganda, provide minimum information, and avoid making a plea on your behalf. **Identify your statement as being made in response to the demands of your captors.** Do not hide your face if the hostage-takers take photographs of the hostages, photos provide authorities with positive identification and information.

**RELEASES AND RESCUE ATTEMPTS**

Historically, the more time that passes, the better chance a hostage has of being released or rescued. The majority of hostage-taking incidents are resolved by negotiated releases not rescue attempts. While the passage of time
without rescue or release can be depressing, it is actually to your advantage. Time can produce a positive or negative bond between you and your abductors. If the hostage-taker does not abuse you, hours spent together will most likely build rapport, produce positive results, and increase your chances of survival. However, you must also look ahead and plan for your release or rescue. You must also remember that if the hostage-takers’ demands are not met, they may kill hostages. You must prepare yourself for the potential response from authorities if a hostage is killed. Typically, negotiations cease, and rescue forces move in to rescue hostages.

**Releases**

The moment of imminent release, like the moment of capture, is very dangerous. The hostage-takers, as well as the hostages, are likely to feel threatened and even panic. The hostage-takers will be extremely nervous during any release phase, especially if negotiations are drawn out. The terrorists will be anxious to evade capture and punishment, and they will fear being double-crossed by the authorities. You need to pay close attention to the instructions the hostage-takers give you when the release takes place: do not panic and do not run because the hostage-takers may shoot you.

**Rescue Attempts**
During the rescue attempt, both the hostage and the rescue force are in extreme danger. Most hostages who die are killed during rescue attempts. You must be especially alert, cautious, and obedient to instructions if an attempt is imminent or is occurring. If possible, position yourself in the safest area, such as under desks, behind chairs, or behind any large object that provides protection. You should avoid being near doors, windows, or open areas. If the doors fly open followed by rescue forces, drop to the floor immediately, lie as flat as possible, do not move, do not say anything, do not attempt to pick up a weapon or help the rescuers. Rescue forces have no idea whether you are friend or foe. Any movement you make could result in injury or death to you or your fellow hostages. It could also distract members of the rescue force, which, in turn, could lead to injuries or death among the rescuers. During a rescue operation at Entebbe, Uganda a woman hostage threw her hands up in a natural gesture of joy as the rescue forces came bursting in. Unfortunately, the rescue forces shot her. Once the rescue forces are in control, you might be handled roughly and ordered up against the wall. You will probably be handcuffed, searched, and possibly gagged and/or blindfolded until everyone is positively identified.

**After the Release**

Once you are safely in the hands of the authorities,
remember to cooperate fully with them, especially if others are still being held. As soon as you can, write down everything you can remember: guard location, weapons and explosives description and placement, and any other information that might help rescue forces.

After your release, you must prepare yourself for the aftermath. The news media will want an interview immediately, and you will be in no condition to provide intelligent, accurate responses. Do not make comments to the news media until you have been debriefed by proper US authorities and have been cleared to do so by the appropriate military commanders. You should only say that you are grateful to be alive and thankful for being released. You should not say anything that could harm fellow hostages who are still in captivity. You must not say anything that is sympathetic to the terrorist cause or that might gain support for them. Upon release, many hostages feel guilty for not having conducted themselves in a heroic manner. Emotional turmoil is common. Some may feel angry because they feel that their government did not do enough to protect them. Remember that a government’s unwillingness to make concessions to terrorists discourages future acts of terrorism and sends a message to all terrorists worldwide. When ransoms for captives of terrorists have been paid by governments, these payments have usually been used by terrorists to increase their status and capability to continue terrorist acts. It did not
mean that your life had no value. It is the policy of the United States that when Americans are abducted overseas, the United States will continue to cultivate international cooperation to combat terrorism and secure the safe release of the hostages.
Vehicle Bomb Search

PREVENTION

You must learn to recognize danger signs and how to search a vehicle for tampering or explosive devices. Certain procedures apply that may help prevent you from becoming a victim of a vehicle bombing, they include—

1. Checking your vehicle at irregular times to prevent establishing a pattern.
2. Being suspicious and aware of what is going on around you.
3. Locking your vehicle and parking in secured areas whenever possible to limit easy
- Allowing a fine coat of dust to remain on the vehicle surface or applying talcum powder.
- Securing transparent tape to vehicle doors, trunk, and hood to help detect tampering.
- Installing two bolts in an X pattern over the open end of the exhaust pipe.
BLOCK THE EXHAUST PIPE
Installing a locking gas cap and a mesh strainer in the mouth of the filler tube.

- Getting out of the car to wait for passengers.

**EXTERIOR SEARCH**

Unless your vehicle has been under 24-hour guard, you must always assume that it has been rigged with a bomb, and you must use extreme caution while conducting an external search. You must know your vehicle inside and out so that you can quickly recognize something that is wrong. If possible, you should search in pairs. If you notice that you are being observed while conducting the search, gently close the hood, trunk, or door if it is open and walk away from the vehicle. If you find a bomb, or something that looks like a bomb, DO NOT TOUCH IT: immediately contact an explosive ordnance disposal unit. An exterior search is conducted as follows:
Search the area around the vehicle. Bushes, shrubs, trees, trash cans, mailboxes, etc., are areas where an improvised explosive device may be placed or concealed. An explosion close to a vehicle produces the same devastating effects as if the bomb is placed in the vehicle.

Examine the exterior surfaces of the vehicle. Look for signs of tampering; wires hanging down; or doors, hood, or trunk left ajar. Does anything appear different from when you left the vehicle?
Examine the film of dust or talcum powder. Is it undisturbed? Has another layer of dust appeared?

- Examine the transparent tape. Has it been removed or broken?
- Examine the hood or trunk lock (look, do not lift). Has either been jimmied?
- Examine the vehicle for other signs of forced entry. Are there broken windows, scratched paint, bent, or damaged metal?
- Open the interior compartments just a little, enough to gently run your fingers around the opening and to feel for a trip wire. If a trip wire is not found, you can open the compartment gradually, examining the hinges for pressure or tension release initiators.
- Look closely for any bits of tape or wire lying in or around the vehicle.
- Examine the ground for any unusual marks or signs of digging on the ground.
- Remove the gas cap and look inside.
- Check in and around the exhaust pipe.
Check the undercarriage. If you can, use a long-handled mirror to help in your search.

- Examine the wheel wells and behind the bumpers.
- Examine everywhere: steps, handholds, even the canvas tops of tactical vehicles.

**INTERIOR SEARCH**

You must conduct an interior search with extreme caution. Always *look* inside before you *move* inside. You must avoid touching anything in the interior of the vehi-
cle until it has been searched, and you should never rest your hand on the seat. If you find a bomb, or something that looks like a bomb, DO NOT TOUCH IT: immediately contact an explosive ordnance disposal unit. An interior search is conducted as follows:

1. Look through the windows. Do you see anything out of place? Has anything been moved? Has anything been added: a package or briefcase that does not belong there? Do you see tapes or wires hanging down?
2. Unlock a door, open it very slowly, and only a quarter of an inch. Look around the door edges for trip wires. If the door looks free of trip wires, open the door gradually, examining the hinges for pressure or tension release initiators. If anything looks suspicious, close the door gently.
3. Look at the carpet or floor mats for any suspicious bulges. Look as far as you can under the seat, around the seat, and behind the seat without entering the vehicle.
4. Look around and behind all the other seats.
5. Slip into the seat and check the ashtray, adjustable headrest, and seat belt.
6. Examine the right rear passenger seat.
7. Check the glove compartment.
8. Look under the dash, checking especially for strange tapes and wires.
Use a flashlight to check the air conditioning ducts and other vehicle cavities.

- Examine the sun visors and mirrors for signs of tampering.

**ENGINE AND TRUNK SEARCH**

Once an interior search has been conducted, you should exit the vehicle and open the engine hood and trunk. You should open the hood or the trunk only a quarter of an inch at first and very gently feel for wires along the length of the hood or the trunk.
An engine or trunk search is conducted as follows:

**Engine**

1. Raise the hood and make a thorough search of the engine compartment and fire wall.
2. Look for any strange or new-looking wires attached to the battery, clutch, coil, accelerator, or any power-operated equipment.
3. Check engine cavities for anything that looks like it does not belong there and anything out of place.
4. Open the air filter and look inside. Pay special attention to the spark plug wires, the distributor, the ignition area, and the exhaust manifold.
Trunk
- Raise the trunk and make a thorough search.
- Check the items inside. Is anything rearranged? Is anything new?
- Check the spare tire to ensure it is filled with air.

**FINAL CHECK BEFORE STARTING THE VEHICLE**

Once you have inspected the exterior and interior of the vehicle, the trunk, and the engine, you can get into the driver’s seat and check the dashboard. You should look at the turn signals and lights, if nothing is unusual, then turn them on. You also need to check and test the wipers,
washer, radio, and horn. Once you feel that the vehicle is safe, you can start the vehicle. Let the vehicle run for about 2 minutes before you proceed to your destination.
FOREWORD

Terrorism is an indiscriminate crime that comes in varying forms of threats and violence and is used primarily to attain political goals of one form or another. Terrorists generate fear through acts of violence, intimidation, and coercion. Acts of terrorism such as hijacking, bombings, etc., occur routinely in certain parts of the world making almost anyone a potential victim. Terrorism is frightening and the results are horrifying. As recent events have shown, terrorists have reached new levels of organization, sophistication, and violence. Terrorist tactics and techniques are changing and challenging the effectiveness of our current antiterrorist measures. Accordingly, we must change our very mindset about terrorism.

You and your families are an important part of our military. This booklet will not ensure immunity against terrorism, but by practicing these techniques and proven security habits, the possibility of becoming a terrorist target will be lessened. Security against terrorism is the responsibility of every individual assigned to the Armed Forces. As members of the military community, you are a most valuable yet most vulnerable resource.

This pamphlet will assist in making you and your family less vulnerable to terrorists. Please incorporate those protective measures that are applicable to your particular situation. Through constant awareness you can protect yourself and your family from acts of terrorism.

JOHN M. SHALIKASHVILI
Chairman of the Joint Chiefs of Staff

Steps To Combat Terrorism

KEEP A LOW PROFILE

Your dress, conduct, and mannerisms should not attract attention. Make an effort to blend into the local environment. Avoid publicity and don't go out in large groups. Stay away from civil disturbances and demonstrations.
BE UNPREDICTABLE

Vary your route to and from work and the time you leave and return home. Vary the way you dress. Don't exercise at the same time and place each day, never alone, on deserted streets, or country roads. Let people close to you know where you are going what you'll be doing, and when you should be back.

BE ALERT

Watch for anything suspicious or out of place. Don't give personal information over the telephone. If you think you are being followed, go to a preselected secure area. Immediately report the incident to the military/security police or law enforcement agencies. In overseas areas without such above agencies report the incident to the Security Officer or the Military Attache at the US Embassy.

Joint Staff Guide 5260

Table of Contents

Section I

General Security Checklist

a. House, Home, and Family Security
b. Ground Transportation Security
c. Traveling Defensively by Air
d. Taken Hostage - You can survive!

Section II

DOD Code of Conduct for Personnel Subject to Terrorist Activity

Personal Data

Telephone Numbers

Section I

General Security Checklist

___ Instruct your family and associates not to provide strangers with information about you or your family.
___ Avoid giving unnecessary personal details to information collectors.
Be alert to strangers who are on government property for no apparent reason. Report all suspicious persons loitering near your office; attempt to provide a complete description of the person and/or vehicle to policy or security.

Vary daily routines to avoid habitual patterns. If possible, fluctuate travel times routes to and from work.

Refuse to meet with strangers outside your work place.

Always advise associates or family members of your destination when leaving the office or home and the anticipated time of arrival.

Don't open doors to strangers.

Memorize key phone numbers -- office, home, police, security, etc.

Be cautious about giving out information regarding family travel plans or security measures and procedures.

If you are overseas, learn and practice a few key phrases in the native language, such as "I need a policeman, doctor," etc.

House, Home, and Family Security

Although spouses and children are seldom targeted by terrorists, they should practice basic precautions for their personal security. Familiarize your family with the local terrorist threat and regularly review the protective measures and techniques listed in this handbook. Ensure everyone in the family knows what to do in an emergency.

TIPS FOR THE FAMILY AT HOME

Restrict the possession of house keys. Change locks if keys are lost or stolen and when moving into a previously occupied residence.

Lock all entrances at night, including the garage. Keep the house locked, even if you are at home.

Destroy all envelopes or other items that indicated your name and rank.

Develop friendly relations with your neighbors.

Do not draw attention to yourself; be considerate of neighbors.

Avoid frequent exposure on balconies and near windows.

BE SUSPICIOUS

Be alert to public works crews and, if overseas, other foreign nationals requesting access to residence; check their identities through a peep-hole before allowing entry.

Be alert to peddlers and strangers.

Write down license numbers of suspicious vehicles; note descriptions of occupants.

Treat with suspicion any inquiries about the whereabouts or activities of other family members.

Report all suspicious activity to Military/Security Police or local law enforcement.
TELEPHONE SECURITY

Post emergency numbers on the telephone.

Military/Security Police: ______________________
Local Police: ______________________________
Fire Department: ___________________________
Hospital: _________________________________

___ Do not answer your telephone with your name and rank.
___ Report all threatening phone calls to security officials.

WHEN GOING OUT OVERSEAS

___ Travel in groups as much as possible. Avoid high risk areas and demonstrations, and vary movements so as not to be predictable.
___ Try to be inconspicuous when using public transportation and facilities.
___ Avoid public demonstrations; do not be curious.
___ Stay away from controversial meetings places; visit only reputable establishments, but don't frequent the same off-base locations (in particular, known, US-associated locales).

SPECIAL PRECAUTIONS FOR CHILDREN

___ Never leave young children alone or unattended. Be certain they are in the care of a trustworthy person.
___ If it is necessary to leave children at home, keep the house well lighted and notify the neighbors.
___ Instruct children to keep doors and windows locked, and never to admit strangers.
___ Teach children how to contact the police or a neighbor in an emergency.
___ Know where your children are all the time.

Advise your children to:

- Never leave home without telling you where they will be and who will accompany them.
- Travel in pairs or groups.
- Avoid isolated areas.
- Use locally approved play areas where recreational activities are supervised by responsible adults and where police protection is readily available.
- Refuse automobile rides from strangers and refuse to accompany strangers anywhere on foot even if the strangers say mom or dad sent them, or said it was "okay."
__Report immediately to the nearest person of authority (parent, teacher, police) anyone who attempts to molest or annoy them.

**SECURITY PRECAUTIONS WHEN YOU'RE AWAY**

__Leave the house with a lived-in look.
__Stop deliveries or forward mail to a neighbor's home.
__Don't leave notes on doors.
__Don't hide keys outside house.
__Use a timer (appropriate to local electricity) to turn lights on and off at varying times and locations.
__Leave radio on. (Best with a timer)
__Hide valuables.
__Notify the police or trusted neighbor of your absence.

**SUSPICIOUS PACKAGES OR MAIL**

Suspicious characteristics to look for include:

- An unusual or unknown place of origin.
- No return address.
- An excessive amount of postage.
- Abnormal or unusual size.
- Oily stains on the package.
- Wires or strings protruding from or attached to an item.
- Incorrect spelling on the package label.
- Differing return address and postmark.
- Appearance of foreign style handwriting.
- Peculiar odor. (Many explosive used by terrorists smell like shoe polish or almonds.)
- Unusual heaviness or lightness.
- Uneven balance or shape.
- Springiness in the top, bottom, or sides.
__Never cut tape, stings, or other wrappings on a suspect package or immerse a suspected letter or package in water. Either action could cause an explosive devise to detonate.
__Never touch or move a suspicious package or letter.
__Report any suspicious packages or mail to security officials immediately.

**DOMESTIC EMPLOYEES**

__Conduct a security background check with local police, neighbors, and friends.
__Inform employees about security responsibilities.
__Instruct them which phone or other means of communication to use in an emergency.
Do not discuss travel plans or sensitive topics within employees hearing.
Discuss duties in friendly, firm manner.
Give presents or gratuities according to local customs.

**RESIDENTIAL SECURITY**

Exterior Grounds:
- Do not put your name on the outside of your residence or mailbox.
- Have good lighting.
- Control vegetation to eliminate hiding places.

Entrances and exits should have:
- Solid doors with deadbolt locks.
- One-way peep-holes in door.
- Bare and locks on skylights.
- Metal grating on glass doors and ground floor windows, with interior release mechanisms that are not reachable from outside.

Interior features:
- Alarm and intercom systems.
- Fire extinguishers.
- Medical and first aid equipment.

Other desirable features:
- A clear view of approaches.
- More than one access road.
- Off-street parking.
- High (6-8 feet) perimeter wall or fence.

**Ground Transportation Security**

Criminal and terrorist acts against individuals usually occur outside the home and after the victim's habits have been established. Your most predictable habit is the route of travel from home to duty station or to commonly frequented local facilities.

**VEHICLES OVERSEAS**

Select a plain car; avoid the "rich American" look.
Consider not using a government car that announces ownership.

Auto Maintenance:
- Keep vehicle in good repair.
- Always keep gas tank at least half full.
- Ensure tires have sufficient tread.

**PARKING**

___ Always lock your car.
___ Don’t leave it on the street overnight, if possible.
___ Never get out without checking for suspicious persons. If in doubt, drive away.
___ Leave only the ignition key with parking attendant.
___ Don't leave garage doors open or unlocked.
___ Use a remote garage door opener if available. Enter and exit your car in the security of the closed garage.

**ON THE ROAD**

___ Before leaving buildings to get into your vehicle, check the surrounding area to determine if anything of a suspicious nature exists. Display the same wariness before exiting your vehicle.
___ Prior to getting into a vehicle, check beneath it. Look for wires, tape or anything unusual.
___ If possible vary routes to work and home. Avoid late night travel.
___ Travel with companions.
___ Avoid isolated roads or dark alleys when possible.
___ Habitually ride with seatbelts buckled, doors locked, and window closed.
___ Do not allow your vehicle to be boxed in; maintain a minimum 8-foot interval between you and the vehicle in front; avoid the inner lanes. Be alert while driving or riding.

Know how to react if you are being followed:

- Circle the block for confirmation of surveillance.
- Do not stop or take other actions which could lead to confrontation.
- Do not drive home.
- Get description of car and its occupants.
- Go to the nearest safe haven.
- Report incident to military/security police.

Recognize events that can signal the start of an attack, such as:

- Cyclist falling in front of your car.
- Flagman or workman stopping your car.
- Fake police or government checkpoint.
- Disabled vehicle/accident victims on the road.
- Unusual detours.
- An accident in which your car is struck.
- Cars or pedestrian traffic that box you in.
- Sudden activity or gunfire.

Know what to do if under attack in a vehicle:

- Without subjecting yourself, passengers, or pedestrians to harm, try to draw attention to your car by sound the horn.
- Put another vehicle between you and your pursuer.
- Execute immediate turn and escape; jump the curb at 30-45 degree angle, 35 mph maximum.
- Ram blocking vehicle if necessary.
- Go to closest safe haven.
- Report incident to military/security police.

COMMERCIAL BUSES, TRAINS, AND TAXIS

___ Vary mode of commercial transportation.
___ Select busy stops.
___ Don't always use the same taxi company.
___ Don't let someone you don't know direct you to a specific cab.
___ Ensure taxi is licensed, and has safety equipment (seatbelts at a minimum).
___ Ensure face of driver and picture on license are the same.
___ Try to travel with a companion.
___ If possible, specify the route you want the taxi to follow.

Traveling Defensively by Air

Air travel, particularly through high risk airports or countries, poses security problems different from those of ground transportation. Here too, simple precautions can reduce the hazards of a terrorist assault.

MAKING TRAVEL ARRANGEMENTS

___ Get a threat briefing from your security officer prior to traveling in a high risk area.
___ Use military air or US flag carriers.
___ Avoid scheduling through high risk areas; if necessary, use foreign flag airlines and/or indirect routings to avoid high risk airports.
___ Don't use rank or military address on tickets, travel documents, or hotel reservations.
___ Select window seat; they offer more protection since aisle seats are closer to the hijackers' movements up and down the aisle.
___ Rear seats also offer more protection since they are farther from the center of hostile action which is often near the cockpit.
Seats at an emergency exit may provide an opportunity to escape.
Avoid off-base hotels; use government quarters or "safe" hotels.

PERSONAL IDENTIFICATION

Don't discuss your military affiliation with anyone.
You must have proper identification to show airline and immigration officials.
Consider use of a tourist passport, if you have one, with necessary visas, providing it's allowed by the country you are visiting.
If you use a tourist passport, consider placing your official passport, military ID, travel orders, and related documents in your checked luggage, not in your wallet or briefcase.
If you must carry these documents on your person, select a hiding place onboard the aircraft to "ditch" them in case of a hijacking.
Don't carry classified documents unless they are absolutely mission-essential.

LUGGAGE

Use plain, civilian luggage; avoid military-looking bags such as B-4 bags and duffel bags.
Remove all military patches, logos, or decals from your luggage and briefcase.
Ensure luggage tags don't show your rank or military address.
Don't carry official papers in your briefcase.

CLOTHING

Travel in conservative civilian clothing when using commercial transportation or when traveling military airlift if you are to connect with a flight at a commercial terminal in a high risk area.
Don't wear distinct military items such as organizational shirts, caps, or military issue shoes or glasses.
Don't wear US identified items such as cowboy hats or boots, baseball caps, American logo T-shirts, jackets, or sweatshirts.
Wear a long-sleeved shirt if you have a visible US affiliated tattoo.

PRECAUTIONS AT THE AIRPORT

Arrive early; watch for suspicious activity.
Look for nervous passengers who maintain eye contact with others from a distance. Observe what people are carrying. Note behavior not consistent with that of others in the area.
No matter where you are in the terminal, identify objects suitable for cover in the event of attack; pillars, trash cans, luggage, large planters, counters, and furniture can provide protection.
Proceed through security checkpoints as soon as possible.
Avoid secluded areas that provide concealment for attackers.
Be aware of unattended baggage anywhere in the terminal.
Be extremely observant of personal carry-on luggage. Thefts of briefcases designed for laptop computers are increasing at airports worldwide; likewise, luggage not properly guarded provides an opportunity for a terrorist to place an unwanted object or device in your carry-on bag. As much as possible, do not pack anything your cannot afford to lose; if the documents are important, make a copy and carry the copy.
Observe the baggage claim area from a distance. Do not retrieve your bags until the crowd clears. Proceed to the customs lines a the edge of the crowd.
Report suspicious activity to the airport security personnel.

ACTIONS IF ATTACKED

Dive for cover. Do not run. Running increases the probability of shrapnel hitting vital organs, or the head.
If you must move, belly crawl or roll. Stay low to the ground, using available cover.
If you see grenades, lay flat on the floor, feet and knees tightly together with soles toward the grenade. In this position, your shoes, feet and legs protect the rest of your body. Shrapnel will rise in a cone from the point of detonation, passing over your body.
Place arms and elbows next to your ribcage to protect your lungs, heart, and chest. Cover your ears and head with your hands to protect neck, arteries, ears, and skull.
Responding security personnel will not be able to distinguish you from attackers. Do not attempt to assist them in any way. Stay still until told to get up.

ACTIONS IF HIJACKED

Remain calm, be polite and cooperate with your captors.
Be aware that all hijackers may not reveal themselves at the same time. A lone hijacker may be used to draw out security personnel for neutralization by other hijackers.
Surrender your tourist passport in response to a general demand for identification.
Don't offer any information; confirm your military status if directly confronted with the fact. Be prepared to explain that you always travel on your personal passport and that no deceit was intended.
Discreetly dispose of any military or US affiliated documents.
Don't draw attention to yourself with sudden body movements, verbal remarks, or hostile looks.
Prepare yourself for possible verbal and physical abuse, lack of food, drink, and sanitary conditions.
If permitted, read, sleep, or write to occupy your time.
Discretely observe your captors and memorize their physical descriptions. Include voice patterns and language distinctions, as well as clothing and unique physical characteristics.

Cooperate with any rescue attempt. Lie on the floor until told to rise.

**Taken Hostage - You Can Survive!**

The chances of you being taken hostage are truly remote. Even better news is that survival rates are high. But should it happen, remember, your personal conduct can influence treatment in captivity. The Department of State has responsibility for all US government personnel and their dependents in overseas areas. Should a hostage situation develop, the Department of State will immediately begin to take action according to preconceived plans to attempt to release the hostages. If kidnapped and taken hostage, the hostage has three very important rules to follow:

- Analyze the problem so as not to aggravate the situation.
- Make decisions to keep the situation from worsening.
- Maintain discipline to remain on the best terms with the captors.

**PREPARING THE FAMILY**

- Have your family affairs in order, including an up-to-date will, appropriate powers of attorney, and measures taken to ensure family financial security.
- Issues such as continuing the children's education, family relocation, and disposition of property should be discussed with family members.
- Your family should know that talking about your military affiliation to non-DOD people may place you, or them, in great danger.
- They must be convinced the US government will work to obtain your safe release.
- Don't be depressed if negotiation efforts appear to be taking a long time. Remember, your chances of survival actually increase with time.

**STAY IN CONTROL**

- Regain your composure as soon as possible and recognize your fear. Your captors are probably as apprehensive as you, so your actions are important.
- Take mental notes of directions, times of transit, noises, and other factors to identify your location.
- Note the number, physical description, accents, habits, and rank structure of your captors.
- Anticipate isolation and efforts to disorient and confuse you.
- To the extent possible, try to mentally prepare yourself for the situation ahead. Stay mentally active.

**DEALING WITH YOUR CAPTORS**
Do not aggravate them.
Do not get into political or ideological discussions.
Comply with instructions, but always maintain your dignity.
Attempt to develop a positive relationship with them
Be proud of you heritage, government, and military association, but use discretion.

KEEP OCCUPIED

Exercise daily.
Read anything and everything.
Eat what is offered to you. You must maintain your strength.
Establish a slow, methodical routine for every task.

BEING INTERROGATED

Take a simple, tenable position and stick to it.
Be polite and keep your temper.
Give short answers. Talk freely about nonessential matters, but be guarded when conversations turn to matters of substance.
Don't be lulled by a friendly approach. Remember, one terrorist may play "Good Guy" and one "Bad Guy." This is the most common interrogation technique.
Briefly affirm your belief in basic democratic principles.
If forced to present terrorist demands to authorities, in writing or on tape, state clearly that the demands are from your captors. Avoid making a plea on your behalf.

DURING RESCUE

Drop to the floor and be still. Avoid sudden moves. Wait for instruction.
Once released, avoid derogatory comments about your captors; such remarks will only make things harder for those still held captive.

Section II

DOD Code of Conduct for Personnel Subject to Terrorist Activity

DEPARTMENT OF DEFENSE DIRECTIVE 1300.7 OF 19 DEC 1964

A. Policy:
This policy concerning the conduct of US military personnel isolated from US control applies at all times. US military personnel finding themselves isolated from US control are required to do everything in their power to follow DOD policy. The DID policy in this situation is to survive with honor.
B. Scope:
The Code of Conduct is a normal guide designed to assist military personnel in combat or being held prisoners of war to live up to the ideals contained in the DOD policy. This guidance shall assist US military personnel who find themselves isolated from US control in peacetime, or in a situation not related specifically in the Code of Conduct.

C. Rationale:
US military personnel, because of their wide range of activities, are subject to peacetime detention by unfriendly governments or captivity by terrorist groups. This guidance seeks to help US military personnel survive these situations with honor and does not constitute a means for judgment or replace the UCMJ as a vehicle for enforcement of proper conduct. This guidance, although not exactly the same as the Code of Conduct, in some areas, applies only during peacetime. The term peacetime means that armed conflict does not exist or armed conflict does exist, but the United States is not involved directly.

D. General:
US military personnel captured or detained by hostile foreign governments or terrorists are often held for purposes of exploitation of the detainees or captives, or the US Government, or all of them. This exploitation can take many forms, but each form of exploitation is designed to assist the foreign government or the terrorist captors. In the past, detainees have been exploited for information and propaganda efforts, confessions to crimes never committed, all of which assisted or lent credibility to the detainers. Governments also have been exploited in such situation to make damaging statements about themselves or to force them to appear weak in relation to other governments. Ransoms for captives of terrorists have been paid by government and such payments have improved terrorist finances, supplies, status and operations, often prolonging the terror carried on by such groups.

E. Responsibility:
US military personnel, whether detainees or captives, can be assured that the US Government will make every good faith effort to obtain their earliest release. Faith in one's country and its way of life, faith in fellow detainees or captives, and faith in one's self are critical to surviving with honor and resisting exploitation. Resisting exploitation and having faith in these areas are the responsibility of all Americans. On the other hand, the destruction of such faith must be the assumed goal of all captors determined to maximize their gains from a detention or captive situation.

F. Goal:
Every reasonable stop must be taken by US military personnel to prevent exploitation of themselves and the US Government. If exploitation cannot be prevented completely, every step must be taken to limit exploitation as much as possible. In a sense, detained US military personnel often are catalysts for their
own release, based upon their ability to become unattractive sources or exploitation. That is, one that resists successfully may expect detainers to lose interest in further exploitation attempts. Detainees or captives very often must make their own judgments as to which actions will increase their chances of returning home with honor and dignity. Without exception, the military member who can say honestly that he/she has done his/her utmost in a detention or captive situation to resist exploitation upholds DOD policy, the founding principles of the US, and the highest traditions of military service.

G. Military Bearing and Courtesy:
Regardless of the type of detention or captivity, or harshness of treatment, US military personnel will maintain their military bearing. They should make every effort to remain calm and courteous, and project personal dignity. This is particularly important during the process of capture and the early stages of internment when the captor may be uncertain of his control of the captives.

H. Classified Information:
There are no circumstances in which a detainee or captive should voluntarily give classified information or materials to those unauthorized to receive them. To the utmost of their ability, US military personnel held as detainees, captives, or hostages will protect all classified information. An unauthorized disclosure of classified information, for whatever reason, does not justify further disclosures. Detainees, captives and hostages must resist, to the utmost of their ability, each and every attempt by their captor to obtain such information.

I. Chain of Command:
In group detention, captivity, or hostage situations military detainees, captives or hostages will organize, to the fullest extent possible, in a military manner under the senior military member present and eligible to command. The importance of such organization cannot be over emphasized. Historically, in both peacetime and wartime, establishment of a military chain of command has been a tremendous source of strength for all captives. Every effort will be made to establish and sustain communications with other detainees, captives, or hostages. Military detainees, captives, or hostages will encourage civilians being held with them to participate in the military organization and accept the authority of the senior military member. In some circumstances, such as embassy duty, military members may be under the direction of a senior US civilian official. Notwithstanding such circumstances, the senior military member still is obligated to establish, as an entity, a military organization and to ensure that the guidelines in support of the DOD policy to survive with honor are not compromised.

J. Guidance for Detention by Governments:
Once in the custody of a hostile government, regardless of the circumstances that preceded the detention situation, detainees are subject to the laws of that government. In light of this, detainees will maintain military bearing and should
avoid any aggressive, combative, or illegal behavior. The latter could complicate their situation, their legal status, and any efforts to negotiate a rapid release.

1. As American citizens, detainees should be allowed to be placed in contact with US or friendly embassy personnel. Thus, detainees should ask immediately and continually to see US embassy personnel or a representative of an allied or neutral government.

2. US military personnel who become lost or isolated in a hostile foreign country during peacetime will not act as combatants during evasion attempts. Since a state of armed conflict does not exist, there is no protection afforded under the Geneva Convention. The civil laws of that country apply. However, delays in contacting local authorities can be caused by injuries affecting the military member's mobility, disorientation, fear of captivity, or desire to see if a rescue attempt could be made.

3. Since the detainer's goals may be maximum political exploitation, US military personnel who are detained must be extremely cautious of their captors in everything they say and do. In addition to asking for a US representative, detainees should provide name, rank, social security number, date of birth, and the innocent circumstances leading to their detention. Further discussions should be limited to and revolve around health and welfare matters, conditions of their fellow detainees, and going home.

   a. Historically, the detainers have attempted to engage military captives in what may be called a "battle of wits" about seemingly innocent and useless topics as well as provocative issues. To engage any detainee in such useless, if not dangerous, dialog only enables a captor to spend more time with the detainee. The detainee should consider dealings with his/her captors as a "battle of wits" - the will to restrict discussion to those items that relate to the detainee's treatment and return home against the detainer's will to discuss irrelevant, if not dangerous topics.

   b. As there is no reason to sign any form of document in peacetime detention, detainees will avoid signing any document or making any statement, oral or otherwise. If a detainee is forced to make a statement or sign documents, he/she must provide as little information as possible and then continue to resist to the utmost of his/her ability. If a detainee writes or signs anything, such action should be measured against how it reflects upon the US and the individual as a member of the military or how it could be misused by the detainer to further the detainer's ends.

   c. Detainees cannot earn their release by cooperation. Release will be gained by the military member doing his/her best to resist exploitation,
thereby reducing his/her value to a detainer, and thus prompting a hostile government to negotiate seriously with the US Government.

4. US military detainees should not refuse to accept release unless doing so requires them to compromise their honor or cause damage to the US Government or its allies. Persons in charge of detained US military personnel will authorize release of any personnel under almost all circumstances.

5. Escape attempts will be made only after careful consideration of the risk of violence, chance of success, and detrimental effects on detainees remaining behind. Jailbreak in most countries is a crime; thus, escape attempts would provide the detainer with further justification to prolong detention by charging additional violations of its criminal or civil law and result in bodily harm or even death to the detainee.

K. Guidance for Captivity by Terrorists:
Capture by terrorists is generally the least predictable and structured form of peacetime captivity. The captor qualifies as an international criminal. The possible forms of captivity vary from spontaneous hijacking to a carefully planned kidnapping. In such captivities, hostages play a greater role in determining their own fate since the terrorists in many instances expect or receive no rewards for providing good treatment or releasing victims unharmed. If US military personnel are uncertain whether captors are genuine terrorists or surrogates of government, they should assume that they are terrorists.

1. If assigned in or traveling through areas of known terrorist activity, US military personnel should exercise prudent antiterrorist measures to reduce their vulnerability to capture. During the process of capture and initial internment, they should remain calm and courteous, since most casualties among hostages occur during this phase.

2. Surviving in some terrorist detentions may depend on hostages conveying a personal dignity and apparent sincerity to the captors. Hostages therefore may discuss nonsubstantive topics such as sports, family, and clothing to convey to the terrorist the captive’s personal dignity and human qualities. They will make every effort to avoid embarrassing the United States and the host government. The purpose of this dialogue is for the hostage to become a “person” in the captor’s eyes, rather than a mere symbol of their ideological hatred. Such a dialogue should strengthen the hostage’s determination to survive and resist. A hostage also may listen actively to the terrorist’s beliefs about his/her cause; however, they should never pander, praise, participate, or debate the terrorist’s cause with him/her.
3. US military personnel held hostage by terrorists should accept release using guidance in subsection J4 above. US military personnel must keep faith with their fellow hostages and conduct themselves accordingly. Hostages and kidnap victims who consider escape to be their only hope are authorized to make such attempts. Each situation will be different and the hostage must carefully weigh every aspect of a decision to attempt to escape.

**Personal Data**

Law enforcement agencies need timely and accurate information to effectively work for the release of hostages. Keep this data on hand, ready to give to the military security police.

**MILITARY MEMBER or DOD EMPLOYEE SPOUSE**

Full Name:  
Passport Number  
SSN:  
Rank:  
Position:  
Home Address:  

Phone:  
Place of Birth:  
Date of Birth:  
Citizenship:  
Race:  
Height:  
Weight:  
Build:  
Hair Color:  
Color Eyes:  

Languages Spoken:  

Medical Requirements or Problems:  
Medication Required and Time Intervals:  
Provide Three Signature Samples:  
1.  
2.  
3.
Attach two photographs, one full length front view and one full length side view.
Attach one complete finger print card.

CHILD 1 CHILD 2
Full Name:
Passport Number:
SSN:
Rank:
Position:
Home Address:

Phone:
Place of Birth:
Date of Birth:
Citizenship:
Race:
Height:
Weight:
Build:
Hair Color:
Color Eyes:
Languages Spoken:

Medical Requirements or
Problems:
Medication Required and
Time Intervals:
Provide Three Signature Samples:
1.
2.
3.

AUTOMOBILES OR RECREATIONAL VEHICLES

Make and Year:
Color:
Model:
Doors:
Style:
License/State:
Vehicle ID:
Distinctive Markings:

Make and Year:
Color:
Model:
Doors:
Style:
License/State:
Vehicle ID:
Distinctive Markings:

Make and Year:
Color:
Model:
Doors:
Style:
License/State:
Vehicle ID:
Distinctive Markings:

For additional information contact your

ANTITERRORISM OFFICE: